

Running Head: Multimetric aspects of sustainability

Title: Assessing multimetric aspects of sustainability: Application to a bioenergy crop production system in East Tennessee

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ABSTRACT

1 This paper connects the science of sustainability theory with applied aspects of sustainability
2 deployment. A suite of 35 sustainability indicators spanning six environmental, three economic,
3 and three social categories has been proposed for comparing the sustainability of bioenergy
4 production systems across different feedstock types and locations. A recent demonstration-scale
5 switchgrass-to-ethanol production system located in East Tennessee is used to assess the
6 availability of sustainability indicator data and associated measurements for the feedstock
7 production and logistics portions of the biofuel supply chain. Knowledge pertaining to the
8 available indicators is distributed within a hierarchical decision tree framework to generate an
9 assessment of the overall sustainability of this no-till switchgrass production system relative to
10 two alternative business-as-usual scenarios of unmanaged pasture and tilled corn production.
11 The relative contributions of the social, economic and environmental information are determined
12 for the overall trajectory of this bioenergy system's sustainability under each scenario. Within
13 this East Tennessee context, switchgrass production shows potential for improving
14 environmental and social sustainability trajectories without adverse economic impacts, thereby
15 leading to potential for overall enhancement in sustainability within this local agricultural
16 system. Given the early stages of cellulosic ethanol production, it is currently difficult to
17 determine quantitative values for all 35 sustainability indicators across the entire biofuel supply
18 chain. This case study demonstrates that integration of qualitative sustainability indicator ratings
19 may increase holistic understanding of a bioenergy system in the absence of complete
20 information.

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22 Keywords: sustainability, multimetric, scale, indicators, bioenergy crop, biofuels, decision
23 support, switchgrass, cellulosic ethanol

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INTRODUCTION

The concept of sustainability underlies conservation, mitigation, restoration, and proactive protection of the environment. Consideration of the sustainability of Earth’s resources becomes quite heated when energy is discussed. This debate is occurring because all forms of energy extraction and use have some negative consequences, and because energy availability underlies much of human development and advances in health, wealth, food security, and stability (Dale et al. 2012, Martinex and Ebenhack 2008). Although sustainability is still an imprecisely defined concept, numerous polices call for its implementation. The science underlying sustainability must be clear in order to use its tenets, and sustainability assessments must be demonstrated and validated within real-world agricultural systems in order to understand potential ecological tradeoffs (Robertson and Swinton 2005). This paper connects the science of sustainability theory with applied aspects of sustainable deployment of bioenergy production systems.

The United States (U.S.) government and its agencies, including the Department of Energy (DOE), are seeking ways to move toward sustainable forms of energy. U.S. Federal Executive Order (E.O.) 13514, “Federal Leadership in Environmental, Energy and Economic Performance” defines ‘sustainability’ as the creation and maintenance of conditions “under which humans and nature can exist in productive harmony, that permit fulfilling the social, economic, and other requirements of present and future generations.” As biofuels production ramps up to meet the requirements of the U.S. Energy Security and Independence Act of 2007, it is critical to develop an integrated strategy for implementation that addresses sustainability concerns in view of multiple constraints and objectives, including land- management practices, energy pressures, economic constraints, social context, and changing climate conditions.

47 Sustainability assessment and implementation of policy to support it necessitate the
48 translation of sustainability principles and criteria into ‘indicators,’ meaning measurements
49 intended to provide critical information about the effects of human activities on environmental,
50 social and economic conditions over time. Multiple global and national agencies have proposed
51 indicators to assist in the assessment of progress toward sustainable bioenergy production
52 practices, but these indicator lists have tended to be lengthy, burdensome, and lacking in
53 information about specific measurements. A comparatively simple suite of 35 indicators within
54 six environmental categories (McBride et al. 2011) and six socioeconomic categories (Dale et al.
55 2013) has been developed for assessing the sustainability of transportation biofuel production
56 pathways (Fig. 1). While these indicators are intended to apply to a wide variety of bioenergy
57 systems, sustainability goals are inherently place-based and subject to the context of particular
58 locations and feedstocks (Dale et al. 2013, Efroymsen et al. 2013, Florin et al. 2014). Field-
59 testing of the proposed indicator suite within a variety of bioenergy systems is needed to ensure
60 adoption by the biofuels industry (McBride et al. 2011). An effective method of integrating
61 collected socioeconomic and environmental indicators is also needed for holistic understanding
62 of a bioenergy system’s sustainability ‘trajectory,’ meaning its progress toward (or away from)
63 sustainability targets (Florin et al. 2014).

64 This case study explores practical aspects of sustainability indicator data collection and
65 integration. A recent demonstration-scale East Tennessee switchgrass-to-ethanol production
66 system is used to examine the availability and interpretation of sustainability indicator data for
67 the feedstock production and logistics portions of a biofuel supply chain. Context-specific
68 indicator information within a hierarchical decision tree framework is aggregated to generate an
69 assessment of the overall sustainability of this no-till switchgrass (*Panicum virgatum*) production

70 system relative to two alternative business-as-usual scenarios of unmanaged pasture and tilled
71 corn production. Finally, the relative contributions of the social, economic and environmental
72 information to the local agricultural system's sustainability trajectory under each alternative
73 scenario are considered. Through this case study analysis, we attempt to answer the following
74 questions: Is it possible to assess a bioenergy system's overall sustainability trajectory by
75 integrating multimetric information gathered from across a variety of spatial and temporal
76 scales? Do some sustainability indicators contribute more to the overall sustainability
77 determination than others? If so, how context-specific is this influence? The paper concludes
78 with a discussion of the case study assessment limits and recommendations for future research.

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CASE STUDY DESCRIPTION

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This sustainability evaluation focuses on a demonstration-scale switchgrass-to-ethanol experiment located within an eleven-county area of East Tennessee found in the Southeastern U.S. (Fig. 2). From 2007 to 2012, the Tennessee Biofuels Initiative invested \$70.5 million in the construction of a pilot-scale biorefinery designed to produce cellulosic ethanol from switchgrass plantings that were simultaneously established throughout surrounding counties (Tiller 2011). The dedicated cellulosic ethanol experiment was designed to examine actual yields and production costs of a dedicated bioenergy feedstock under a wide range of physical settings and realistic farm management conditions, as well as to demonstrate the willingness and ability of Tennessee producers to grown switchgrass under contract (Clark et al. 2007). The Vonore, Tennessee, biorefinery, currently operated by DuPont Cellulosic Ethanol, opened in 2010 and has the capacity to produce approximately 1 million L (250,000 gal) of ethanol per year from corn cobs, corn stover, switchgrass and other biomass sources. The Vonore biorefinery was

93 constructed within the pre-existing Monroe County Niles Ferry Industrial Park with ready access
94 to barge traffic, highways and a railway system. The cellulosic transportation fuel produced by
95 this Vonore biorefinery is utilized as E-85 fuel in the University of Tennessee Motor Pool fleet.
96 Adjacent to the biorefinery, Genera Energy Inc. operates an 8.9 ha (22-acre) Biomass Innovation
97 Park research campus to demonstrate and optimize the feedstock supply chain, including
98 conveying, preprocessing, and storing material, for a variety of biomass types, including
99 switchgrass (Tiller 2011).

100 Simultaneous with the Vonore biorefinery construction beginning in 2007, three rounds
101 of three-year contracts to grow switchgrass were offered to East Tennessee farmers within an
102 approximately one-hour's drive of the facility (Fig. 2). The 'fuelshed' for this project, i.e., the
103 total land area considered for providing dedicated biomass, therefore included Tennessee land
104 within an 80-km (50-mile) radius around the Vonore biorefinery and the adjacent Biomass
105 Innovation Park (Fig. 2). At the peak production in 2010, 2064 ha (5100 acres) of switchgrass
106 were planted across 11 Tennessee counties (Fig. 2), and Tennessee Biofuels Initiative envisioned
107 the potential for expansion to 10,117 ha (25,000 acres) of switchgrass (Velandia *et al.* 2010).
108 Farmland contracted for the switchgrass plantings consisted of row crops (i.e., soybeans, corn
109 grain, corn silage, and green beans); close grown wheat, and pasture/hay (e.g., fescue, alfalfa,
110 orchard grass), as well as some fallow land previously used for pasture/hay or row crops.

111 University of Tennessee Institute of Agriculture (UTIA) Extension Agents worked
112 closely with the selected farmers to teach them how to manage this "new" crop of warm-season
113 perennial grass, which is native to the area. Experience showed that switchgrass was most easily
114 established on land formerly controlled for weeds (i.e., land formerly used for row crops), but
115 that high switchgrass yields of 13 to 18 MT/ha (6 to 8 U.S. tons/acre) could also be successfully

116 obtained from low productivity lands with very poor soil quality or steep slopes (e.g., land that
117 was fallowed and entering the early stages of succession). High yields on low productivity land
118 did not necessarily translate to commercially harvestable switchgrass, however, and it was
119 learned that the field configuration and size were also key factors in the overall production
120 process (personal communication by C. Clark on 1 July 2014).

121 Switchgrass was selected as the dedicated bioenergy crop for this East Tennessee
122 experiment for a variety of reasons. More than 30 years' worth of lab- and field-based studies of
123 switchgrass have shown that this perennial crop offers several advantageous qualities, including
124 drought and flood tolerance, high yield capacity with little to no fertilizer application, the ability
125 to stabilize soils and sequester carbon with its long root systems, and the potential to improve
126 water quality (McLaughlin *et al.* 1998, Tolbert *et al.* 2002, Dale *et al.* 2011). Switchgrass has a
127 lifespan of up to 20 years with high yields following the third year after establishment. It is
128 neither rhizomatous nor invasive (Lewis and Porter 2014). A socioeconomic advantage of
129 switchgrass as a bioenergy crop within this context is the fact that it can be planted and harvested
130 with equipment already available to East Tennessee farmers. Switchgrass can provide animal
131 forage concomitant with bioenergy production and has the potential to improve wildlife habitat
132 for declining grassland bird populations (see ongoing study descriptions by The University of
133 Tennessee's Center for Native Grasslands Management at <http://nativegrasses.utk.edu>). The
134 lowland variety of switchgrass, Alamo, was selected for this experiment due to its higher yields
135 and suitability for southern climate.

136 The Vonore, Tennessee, switchgrass-to-ethanol experiment provides a unique
137 opportunity to examine a variety of environmental and socioeconomic data needed to analyze the
138 overall sustainability of a dedicated bioenergy crop production system. Several recently

139 completed studies, both published and unpublished, pertain to the 12 recommended categories of
140 sustainability indicators, including: social acceptability surveys (Qualls et al. 2012); analyses of
141 crop yields and soil quality at the farm and field scale; analyses of water quality and quantity
142 from several catchments containing different proportions of switchgrass; a life-cycle inventory of
143 greenhouse gases and water emissions associated with cradle-to-grave switchgrass pellet
144 production (Reed 2012); an analysis of bird preferences (West 2011); and, several economic
145 models of transportation, storage and conversion processes (e.g., English et al. 2013).

146 For this sustainability assessment of the five-year Vonore switchgrass-to-ethanol
147 experiment, we limited our analysis to the feedstock production and logistics portions of the
148 supply chain (i.e., field to biorefinery gate; Fig. 1) where a variety of data were most available.
149 We evaluated the bioenergy production system's sustainability relative to two alternative
150 business-as-usual five-year agricultural production scenarios: 2023 ha (5000 acres) of traditional
151 row crop production (i.e., tilled corn production) and 2023 ha (5000 acres) of unmanaged
152 pasture. The key similarities and differences between these three scenarios are shown in Table 1.
153 For clarification, no irrigation is used for agricultural production in East Tennessee, and there is
154 more than enough land available for the number of cows grazing in the region. Steep land and
155 areas of poor soil make corn grain yields much lower in East Tennessee than other parts of the
156 U.S. (e.g., the Midwest), as demonstrated by the fact that average annual corn grain yields for
157 this region were up to 50% lower than the U.S. national average over the past 15 years (Table 2).

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EVALUATION FRAMEWORK

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We built a qualitative sustainability evaluation framework known as a multi-attribute
decision support system (MADSS) for our case study using DEXi 4.0 software (this tool is freely

162 available from <http://www-ai.ijs.si/MarkoBohanec/dexi.html>). DEXi is designed to solve
163 complex decision problems that involve 15 or more attributes, inaccurate and/or missing data,
164 group decision making, and expert judgment (which often requires qualitative reasoning rather
165 than numerical evaluation) (Bohanec et al. 2013). Conceptually, DEXi combines “classical”
166 numerical multi-criteria decision modeling with rule-based expert systems, presenting the user
167 with words rather than numbers and employing a tabular representation of utility relations
168 designed to facilitate discussion and group decision making (Bohanec et al. 2013). Versions of
169 DEXi have been used successfully to integrate both quantitative and qualitative environmental,
170 social and economic information about proposed innovative agricultural systems and agricultural
171 management techniques (Bohanec et al. 2008, Pelzer et al. 2012, Vasileiadis et al. 2013).

172 DEXi allows the evaluation of multiple options by decomposing the decision problem
173 into more easily solved sub-problems. This decomposition is done by creating a hierarchical
174 decision tree with attributes and ratings (called “scales” by the software) attached to each branch.
175 We placed the overall “sustainability” rating (with possible values of “high sustainability,”
176 “intermediate sustainability,” and “low sustainability”) that influences decisions regarding
177 management changes at the top of the decision tree supported by three main branches for the
178 three pillars of environmental, economic and social sustainability and multiple sub-branches
179 extending below each of these three sustainability “pillars” (Fig. 3). We incorporated context-
180 specific information pertaining to six categories of environmental indicators (McBride et al.
181 2011), three categories of economic indicators (Dale et al. 2013), and three categories of social
182 indicators (Dale et al. 2013) within a hierarchical aggregation framework so that we could use
183 our MADSS to explore the sustainability trajectory of the case study bioenergy production
184 system relative to two local alternatives for agricultural production (Table 1).

185 Models built with DEXi software are most stable when there are no more than three
186 variables used at each level of the aggregation hierarchy. Therefore, prior to data collection and
187 analysis, we made decisions about aggregation of the sustainability indicators at several levels of
188 the MADSS decision tree. First, we divided the six categories of recommended environmental
189 sustainability indicators (McBride et al. 2011) into two groups: (1) “Environmental Quality”
190 indicators related to air quality, soil quality, and water quality and quantity, and (2)
191 “Environmental Outcomes” environmental indicators related to greenhouse gas emissions,
192 biodiversity, and above-ground productivity. Within the “Environmental Quality” indicators, we
193 grouped together the water-related indicators as “Hydrology” indicators with subdivisions of
194 “Water Quality” [including nutrients (nitrogen, phosphorus), sediment, herbicide], “Water
195 Availability” (including base flow and consumption), and “Peak Storm Flow.” We combined
196 measurements of suspended particulate matter less than 2.5 microns and 10 microns as
197 “Particulate Matter” under the “Air Quality” category. Next, we divided the six categories of
198 socioeconomic sustainability indicators (Dale et al. 2013) into two categories: (1) “Social”
199 indicators related to social well-being, social acceptability and resource conservation, and (2)
200 “Economic” indicators related to energy security, profitability and external trade. Within the
201 “Social Well-Being” branch of the “Social” category of indicators, we grouped measurements
202 related to employment and household income as “Livelihood.” Beneath “Social Acceptability,”
203 we grouped indicator measurements of transparency and stakeholder perception as “Information
204 Sharing.”

205 In order to populate the sustainability evaluation framework with indicator values and
206 ratings in the absence of complete information, we used a modified Delphi process to achieve a
207 consensus of opinion amongst participants within their range of expertise (Clayton 1997,

208 MacMillan and Marshall 2006). The MADSS served as the tool to organize the discussion, and
209 the completion of the MADSS process signaled the end of the discussion. The lead author
210 served as a facilitator, first discussing the indicators with each co-author one-on-one according to
211 his/her expertise, and then organizing three round-table discussions over a five-week period
212 during which time the co-authors collectively discussed and modified the sustainability indicator
213 values, scenario parameters and sustainability evaluation framework using an iterative format.
214 After each meeting, the facilitator provided a summary of the experts' opinions to the group for
215 revisions in light of the collective replies.

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217 EVALUATION OF ENVIRONMENTAL INDICATORS

218 Environmental sustainability indicator data were gathered for the case study according to
219 the list of 19 indicators in six categories recommended by McBride et al. (2011). The
220 environmental indicator values presented in Table 3 are meant to represent conditions over the
221 five-year period of the Vonore switchgrass-to-ethanol experiment (i.e., 2008 to 2013) and are
222 based on a combination of empirical data, modeling results, and scientific literature synthesized
223 through expert opinion. The qualitative ratings for each environmental sustainability indicator
224 have been formulated through a modified Delphi approach (Clayton 1997) and are intended to
225 highlight the differences between the three alternative scenarios (Table 1), with special
226 consideration given to observed or expected trends in indicator values measured over several
227 years.

228

Soil Quality

229 Of the four recommended soil quality indicators, soil total organic carbon (TOC) is the
230 most important to long-term soil sustainability in all systems (McBride et al. 2011). All four of

231 the soil indicators are depth-dependent and vary according to underlying soil type, previous land
232 use and management regimes, weather conditions, and other factors. Two datasets were used to
233 assess TOC changes beneath the Vonore-area switchgrass fields, including a dataset from seven
234 farms of the original 16 farms planted in 2008 and a dataset from 11 farms planted in 2010.
235 Literature was then used to evaluate these TOC values relative to expected TOC values for tilled
236 corn and unmanaged pasture.

237 Prior to the establishment of switchgrass on 292 ha (725 acres) of farmland selected for
238 the first round of Vonore-area switchgrass plantings in spring 2008, D. Toliver *et al.*
239 (unpublished manuscript) took randomized georeferenced plot measurements of TOC at a series
240 of shallow depths (0-30 cm) and deep depths (30-120 cm). These TOC measurements were then
241 repeated after harvest each year for four years following switchgrass establishment. The seven
242 sampled switchgrass farms differed with respect to size, soil type, previous land use, and till/no-
243 till management. TOC averaged across the 0-120 cm soil profile for all sample locations showed
244 a slight increase from about 70 Mg/ha to 77 Mg/ha after three years, but the change was not
245 statistically significant at $p \geq 0.10$. Data from the farms planted in 2008 show that soil carbon
246 accumulates at different rates across the soil depth profile (Soro 2011).

247 Measurements of percent organic matter (%OM) were taken at depths of 15-20 cm (6-8
248 in.) by a separate group of UTIA researchers from a set of 11 switchgrass farms planted in
249 Spring 2010 (unpublished data). Although no measurements were taken prior to land conversion,
250 120 sampling locations across the 274 ha (676 acres) were examined once per year for three
251 consecutive winters following switchgrass planting. The %OM measurements were divided by
252 1.72 in order to convert them to percent total organic carbon (TOC) measurements, and an
253 average bulk density measurement of 1.20 g/cm³ [acquired by averaging the 220 bulk density

254 measurements taken at a depth of 15-30 cm (6-12 in.) prior to the 2008 plantings] was used to
255 calculate TOC in the desired units of Mg/ha. Using a paired sample T test, we tested the
256 hypothesis that no change in soil carbon levels occurred over the three-year sampling period.
257 Although there was no significant change in TOC from December 2011 to January 2013, the
258 average 10.5 Mg/ha increase in TOC observed between December 2010 and January 2013 was
259 significant at a shallow depth ($p < 0.05$, $n = 120$).

260 Previous experiments have demonstrated that perennial switchgrass can improve soil
261 conditions and increase soil OM content relative to tilled corn (Tolbert *et al.* 2002). A study
262 comparing carbon sequestration by four-year-old switchgrass adjacent to annually harvested corn
263 at two different sites in southern Quebec showed that switchgrass of the Cave-in-the-Rock
264 variety sequestered carbon at a rate of 3 tons/ha/year more than the corn and 3.5 tons/ha/year
265 more than nearby fallow land, irrespective of the differences in soil type and environmental
266 conditions found at the two locations (Zan *et al.* 2001). While both corn and switchgrass had
267 high above-ground carbon storage, switchgrass demonstrated higher below-ground and overall
268 carbon storage than corn (Zan *et al.* 2001). We would, therefore, expect the Vonore-area no-till
269 switchgrass farm soil profiles to show increases in TOC relative to tilled corn and unmanaged
270 pasture over a period of several years due to the slow incorporation of above-ground litter and
271 deep roots.

272 We removed the soil total nitrogen (N) indicator from the sustainability decision tree due
273 to a lack of measurements from the Vonore switchgrass farms. However, total N is likely to be
274 positively correlated with TOC because organic compounds contain nitrogen in addition to
275 carbon (Mullen *et al.* 1998). Total N changes very slowly (over many years) and is generally
276 about 0.14% to 0.21% of the total soil mass (personal observations by D. Tyler).

277 Phosphorus content of soils underlying the 2008 and 2010 sets of switchgrass farms was
278 measured in pounds per acre using the Mehlich 1 soil test method (Wolf and Baker 1985).
279 Average values ranged from 0 to 0.06 Mg/ha at depth of 15-20 (6-8 in.) over the 3 years
280 measured at the 2010 farms (n=120). However, extractable P measurements may not be that
281 useful for comparing different bioenergy production systems because biases in the soil sampling
282 methods and P extraction methodology tend to vary by state, farmer, and laboratory (personal
283 observations by D. Tyler). The low, medium and high (L, M, H) phosphorus ratings provided to
284 farmers may actually be more useful for assessing the sustainability of extractable P levels and
285 associated management choices.

286 The UTIA “Guidebook for Sustainable Production Practices of Switchgrass in the
287 Southeastern U.S.” [available from the Southeastern Partnership for Integrated Biomass Supply
288 Systems (IBSS) at <http://www.se-ibss.org/>] and the UT Agricultural Extension Service
289 recommend that no phosphate (P) or potassium (K) be added to switchgrass fields until the soil
290 test comes back “Low” for P and K; at that point, only enough fertilizer to produce a yield of 18
291 MT/ha (8 tons/acre) of switchgrass [i.e., 44 kg/ha (40 pounds/acre) of P and/or 88 kg/ha (80
292 pounds/acre) of K] should be added to the soil (see Factsheet SP701-A, “Growing and
293 Harvesting Switchgrass for Ethanol Production in Tennessee” available from
294 <https://extension.tennessee.edu/publications/>). The overall management goal is to add fertilizer
295 to the switchgrass equivalent to removal rates. By contrast, current UT Agricultural Extension
296 Service guidelines for corn (UT PB443, “Corn Production in Tennessee”) suggest adding 110-
297 176 kg/ha (100-160 pounds/acre) of P when the soil test comes back “Low.” Soil P is heavily
298 manipulated by humans and does not greatly impact the health of the soil itself. Sustainability is
299 more likely to be affected by the potential for excess P to be transported into nearby waterways.

300 This potential impact is more likely to occur under tilled corn production (since more P is added
301 to the system overall), and least likely to occur for unmanaged pasture (since no P is added to the
302 system).

303 Although bulk density (BD) measurements were taken from seven Vonore-area farms
304 prior to the 2008 switchgrass plantings, no changes in BD were assessed during the experiment.
305 BD can decrease soil's available water content if it becomes too low and can restrict root growth
306 if it becomes too high, making either extreme unsustainable. But no evidence of either of these
307 extremes has been seen in this area of East Tennessee, except in a few instances when fields
308 were bordered by heavily traveled roads (personal observations by D. Tyler). Typical BD
309 measurements for Tennessee range 1.35 to 1.5 g/cm³, and BD measured prior to the 2008
310 Vonore-area plantings averaged 1.2 g/cm³. Therefore, we determined this BD indicator to be
311 "nonrestrictive" with an intermediate sustainability rating for all three of the agricultural
312 scenarios (Table 3).

313 *Water Quality and Quantity*

314 Seven recommended sustainability indicators related to water quality and quantity were
315 evaluated based on a combination of empirical data and modeling analysis with the Soil & Water
316 Assessment Tool (SWAT). Water quality and flow data were collected from the 247.5-hectare
317 Lenoir City catchment from July 2012 to March 2014 as part of the USDA-funded Southeastern
318 Partnership for Integrated Biomass Supply Systems (IBSS) project. These data showed average
319 in-stream concentrations of 0.15 mg/L for total P, 1.62 mg/L for total N, and 62 mg/L for
320 sediment. The Lenoir City catchment lies within the larger (272,600 ha) Lower Little Tennessee
321 watershed that was the focal area for the development of a landscape design tool called the
322 Biomass Location for Optimal Sustainability Model (BLOSM) previously used to evaluate the

323 possibility of strategically placing switchgrass plantings across the watershed to minimize total
324 N, total P, and total sediment concentrations simultaneously with maximizing overall economic
325 profit for the watershed (Parish *et al.* 2012). In the absence of definitive Tennessee guidance for
326 maximum stream nutrient concentrations, water-quality threshold values used for BLOSM were
327 based on potential thresholds of stream eutrophication described by Dodds (2009): 1.0 mg/L for
328 TN, 0.1 mg/L for TP, and 50 mg/L for TSS. Thus, the nutrient and sediment concentrations at the
329 outlet of the Lenoir City catchment are higher than the BLOSM targets (Parish *et al.* 2012);
330 however, no water quality data were taken prior to the 2010 switchgrass plantings to use for
331 comparison.

332 SWAT was used to evaluate potential water quality differences resulting from no-till
333 switchgrass, no-till corn and managed pasture/hay planted on the 5% of the Lenoir City
334 catchment that was converted to switchgrass in 2010. Note that the management parameters
335 used in these SWAT runs differ slightly from the alternative scenarios presented in Table 1 and
336 are therefore a representative example. First, SWAT was calibrated using the IBSS stream flow
337 data acquired from the catchment. Then SWAT was used to model in-stream concentrations of
338 nitrate, phosphorus, and sediment over a period of five years (January 2010 to December 2014).
339 A comparison of results from the three SWAT runs showed lower in-stream concentrations of
340 sediment, nitrate and total phosphorus (P) when the land was under no-till switchgrass rather
341 than no-till corn (lower by 15%, 20%, and 21%, respectively), and we would expect the sediment
342 and nutrient reductions to be even greater for no-till switchgrass relative to tilled corn. Water
343 quality modeling results for managed hay/pasture and switchgrass were nearly identical with the
344 exception of nitrate concentrations, which were 8% lower for switchgrass. Although nitrate
345 concentrations were not measured by IBSS, they can be approximated using the SWAT run

346 based on actual switchgrass locations. After five years of switchgrass production, the nitrate
347 concentration at the outlet of the catchment was calculated to be 0.15 mg/L.

348 Nutrient export data were collected from three sample sites downslope of switchgrass
349 fields around Vonore from April 2013 to March 2014 as part the IBSS project. Located in
350 Monroe County, Tennessee, the Thompson farm is primarily underlain by Decatur Silty Clay
351 Loams and Decatur Silt Loams and receives about 129 cm (50.8 in) of rainfall each year. Based
352 on 12 runoff events collected over the one-year period, Hayes (2014) found that the average TN
353 of runoff captured from the field was 5.9 mg/L (with a range from 0.159 mg/L to 18.635 mg/L)
354 and the average total P (TP) of runoff collected from the field was 2.3 mg/L (with a range from
355 0.108 mg/L to 8.930 mg/L). Hayes calculated an expected load of TP ranging from 0.11 g/Ha to
356 400 g/Ha (average mean = 0.13 kg/Ha) and an expected load of TN ranging from 0.0007 g/Ha to
357 1519 g/Ha (average mean = 0.36 kg/Ha) and concluded that all of these values are lower than
358 those recorded for traditional row crops. Hayes calculated a cover-management (C) factor of
359 0.0006 for the Thompson switchgrass field and interpreted this value to mean that switchgrass is
360 likely to reduce the field's erosion by over 99%, thereby causing a reduction in stream sediment
361 concentrations. Overall, these data indicate that the East Tennessee switchgrass farms are
362 reducing erosion and nutrient runoff, thereby improving hydrological conditions.

363 Weed control through herbicide application is essential during switchgrass establishment
364 but is rarely needed after the first year of production (see Factsheet SP701-A, "Growing and
365 Harvesting Switchgrass for Ethanol Production in Tennessee" available from
366 <https://extension.tennessee.edu/publications/>). Herbicide applications for switchgrass are
367 therefore similar to corn for the first year but zero out for the remaining ten years or more of
368 production. No herbicide export or in-stream concentration measurements were taken as part of

369 the Vonore experiment, but we would expect herbicide concentrations from switchgrass fields to
370 decrease over time relative to corn fields and to be somewhat higher than unmanaged pasture
371 (which uses no herbicide at all).

372 While conducting a cradle-to-grave life-cycle inventory (LCI) of switchgrass fuel pellet
373 production in the Southeastern U.S. as part of his dissertation, Reed (2012) collected survey data
374 from 12 Vonore-area farmers with 152 ha (376 acres) of three-year average switchgrass
375 production at a three-year average yield of 14 MT/ha (6.2 tons/acre). He found that the farmers
376 applied an average of 0.045 kg (0.10 pounds) of glyphosate herbicide per ton of switchgrass
377 produced. Assuming 2023 ha (5000 acres) of switchgrass production at a yield of 14 MT/ha (6.2
378 tons/acre), this would mean a total application of 1406 kg (3100 pounds) of glyphosate spread
379 over an eleven-county area and staggered over the three-year switchgrass establishment period,
380 i.e., a one-time application of 0.7 kg/ha for the entire experiment.

381 Glyphosate has been a popular herbicide for over 60 years because it is taken up quickly
382 by growing plants and does not cause lead to any known toxic, carcinogenic or reproductive
383 health problems in human populations (Duke and Powles 2008). Therefore, we would not expect
384 herbicide use to have much impact on the overall sustainability of this switchgrass-to-ethanol
385 experiment.

386 Peak storm flow can be indicative of increased runoff, land surface erosion, and/or stream
387 channel scouring associated with land-use change. Peak flow and base flow indicators (Table 3)
388 were based on composite discharge data collected intermittently from Notchy Creek over a two-
389 year period. Notchy Creek drains an area containing nearly 70% switchgrass cover planted in
390 2008. The highest maximum value was used to represent the peak storm flow indicator (i.e.,
391 6769 L/s) and the lowest minimum value was used to represent the indicator of minimum base

392 flow (i.e., 203 L/s). The graph of daily average values shows that the Notchy discharge averaged
393 between 210 L/s and 1009 L/s over the period of record.

394 The experimental work by Hayes (2014) indicates that switchgrass land cover in East
395 Tennessee has extremely low erosive potential. A lack of flow data prior to the switchgrass
396 plantings makes it difficult to assess changes in runoff patterns for this catchment, however, so
397 we turn to literature for a relative comparison. Past measurements in Iowa have shown that soil
398 losses from corn can exceed losses from grasslands by over 70 times under normal hydrologic
399 conditions and by over 200 times during heavy rains (McLaughlin and Welsch 1998). The
400 recognition that switchgrass can reduce overland flow of runoff from agricultural fields has led
401 to its use as protective buffer around wetlands in the Northern Great Plains (McLaughlin and
402 Welsch 1998). Therefore, we rated no-till switchgrass as having an improved capacity to absorb
403 excess water relative to tilled corn and unmanaged pasture (Table 4).

404 Analysis of water requirements along each step of the bioenergy supply chain indicates
405 that the water transpired by bioenergy crop during its growth may be the largest portion of the
406 water consumed, amounting to as much as 99% of the overall water requirements for corn
407 ethanol production (King *et al.* 2013, Mubako and Lant 2008). Switchgrass is a native, drought-
408 tolerant species that has proven capable of growing during hot summer months when other crops
409 may be limited by water availability (McLaughlin and Walsh 1998), and the Alamo variety of
410 switchgrass has been found to use water particularly efficiently (McLaughlin and Kszos 2005).
411 Certainly, the Vonore-area Alamo switchgrass plantings thrived despite their establishment
412 during a period of unusually prolonged drought. However, no field measurements of water
413 consumption (e.g., evapotranspiration rates) were collected during from this area, so we turn to
414 modeling work and literature to estimate the water use of switchgrass relative to corn and hay.

415 The SWAT model runs of the three alternative scenarios for the Lenoir City catchment
416 described earlier as well as the modeling work conducted for the larger Lower Little Tennessee
417 Watershed (Parish et al. 2012) found negligible impact on average stream flow from no-till
418 switchgrass production relative to no-till corn and hay production. Our literature review turned
419 up very few studies of water use efficiency of different cellulosic bioenergy crops within
420 different contexts. During their review of published data for the development of an integrated
421 spreadsheet-based model to estimate the total water requirement for 12 biomass conversion
422 pathways, Singh and Kumar (2011) found nine field-based studies from the U.S. and Canada that
423 estimated the total crop water requirement for corn production to range between 481 and 943
424 mm. However, the authors did not record any similar studies of switchgrass water requirements.
425 Modeling work by Kiniry et al. (2008) to compare the water use efficiency of corn and
426 switchgrass production at five U.S. locations determined that switchgrass has a much greater
427 water use efficiency than corn grain, with values ranging from 3-5 mg/g for four different
428 varieties of switchgrass. A review of peer-reviewed literature by King et al. (2013) reported that
429 switchgrass's ratio of mean annual precipitation to actual evapotranspiration is 1.0, its mean
430 stand water-use efficiency is 22.8 kg/mm, and its overall water-use efficiency at the farm gate is
431 42.2 MJ/m³, although the authors noted that data pertaining to the ecophysiology and ecosystem-
432 scale water cycling of C4 grasses are extremely limited. Based on these literature values, we
433 rated switchgrass as having "highly efficient water use" compared to tilled corn and unmanaged
434 pasture (using alfalfa, a C3 species, as a representative example). However, current water
435 consumption by corn and hay within this East Tennessee context of generally abundant rainfall
436 and surface water is not a problem at present, although it is currently unclear if East Tennessee
437 will become drier or wetter under projected climate change scenarios (Behrman et al. 2013). It is

438 possible that within this East Tennessee context water consumption could be more of a
439 sustainability consideration for biorefinery operations (which were not considered in this
440 analysis) than it is for crop production and logistics.

441 *Air Quality*

442 For this case study, primary air quality concerns are related to vehicle emissions from
443 heavy equipment in the field and to the potentially large number of trips by trucks required to
444 transport the low-density switchgrass material to the biorefinery. Using surveys collected from
445 12 of the Vonore-area switchgrass farms, Reed (2012) conducted a cradle-to-gate life cycle
446 inventory (LCI) of air emissions for switchgrass stand establishment, crop transportation, drying,
447 and pelletization. Reed reported PM emissions for switchgrass growth and harvest as 0.004 kg
448 PM_{2.5} per ton of switchgrass produced. Given an average yield of 14 MT/ha (6.2 tons/acre)
449 across 2023 ha (5000 acres), which would amount to a total annual generation of 124 kg (0.12
450 MT) of PM_{2.5} for growth and harvesting operations.

451 Using a least-cost logistics model in conjunction with the EPA MOVES model, Yu et al.
452 (unpublished manuscript) modeled potential changes to air quality resulting from truck traffic
453 associated with a commercial-scale (50 Mgal/year) biorefinery sited in Vonore. They found that
454 emissions of PM_{2.5} increased an average of 6.58 MT/year and PM₁₀ increased an average of 7.34
455 MT/year throughout the surrounding 13 counties due to an additional 100,000 truck trips per
456 year. Since the Vonore biorefinery has a capacity of nearly 1 million L (250,000 gal) per year,
457 we estimate that only 0.5% (250,000/50M) of these air emissions increases would occur for this
458 case study. Thus, 0.033 MT/year of PM_{2.5} and 0.037 MT/year of PM₁₀ would be attributable to
459 transportation logistics. Genera Energy has measured PM_{2.5} and PM₁₀ emissions from its
460 handling facility as 0.052 MT/year and 0 MT/year respectively following the removal of 99.9%

461 of all particulate matter via its dust control system. Totaling these PM quantities across the
462 feedstock production, transportation and logistics portions of the supply chain (Figure 1)
463 therefore amounts to PM_{2.5} emissions of 0.209 MT/year and PM₁₀ emissions of 0.037 MT/year
464 for the no-till switchgrass scenario.

465 No quantitative estimates of PM emissions from Vonore-area corn producers were
466 available for direct comparison. Since the majority of the switchgrass scenario's PM emissions
467 are attributable to the in-field harvesting equipment, however, we rated unmanaged pasture as
468 having low PM emissions (since the crop is harvested by cattle) and tilled corn as having higher
469 PM emissions than switchgrass (since it has to be both planted and harvested each year) (Table
470 5).

471 *Productivity*

472 An ecological measurement of above-ground net primary productivity (ANPP) can be
473 calculated from crop yields based on the typical carbon content of the plant. Around Vonore,
474 full yields of switchgrass were attained by the third year and averaged 13-18 MT/ha (6-8
475 tons/acre), i.e., enough biomass to produce ethanol at approximately 4678 L/ha (500 gal/acre).
476 With a typical lignin content of 22%, we calculate that mature East Tennessee switchgrass has a
477 typical ANPP of approximately 394.5 g C/m²/year.

478 *Biodiversity*

479 Biodiversity can refer to the variety and abundance of organisms found in an
480 agroecosystem, whether they are plants, animals, fungi or even microbes (McBride et al. 2011).
481 In this case study context, increased biodiversity means an increased variety and abundance of
482 birds, small mammals and pollinators and does not involve any species of regulatory concern.
483 Switchgrass harvesting occurs in November (or after the first killing frost) and therefore does not

484 disturb the nesting of certain avian species. Switchgrass' growth structure provides a
485 combination of undisturbed vertical nesting for birds and sheltered open spaces for young birds
486 and small mammals (Rupp et al. 2012). Switchgrass fields are somewhat more attractive to a
487 variety of species than unmanaged pasture (which tends to have patchy cover) , and much more
488 attractive to a variety of species than tilled corn fields, which are often reported to have low
489 avian richness, very low abundances of breeding birds, and a paucity of nesting birds (Rupp et al.
490 2012). Vonore-area switchgrass producers noticed the return of quail to fields where they had
491 not been seen for years (Tiller 2011).

492 UT student Andrew West (2011) studied avian responses using data collected from
493 several of the East Tennessee switchgrass fields during 2009 and 2010. Through comparison of
494 bird metrics (relative abundance, species diversity, and species richness) and vegetation metrics
495 (average height, litter depth, vertical cover, litter cover, and vegetation cover) across five
496 treatments (including switchgrass), West determined that management practices such as
497 vegetation height and litter depth influence some species and not others. Field sparrows (*Spizella*
498 *pusilla*) were less abundant in biofuel production areas than in the control, hay and graze
499 treatments, whereas eastern meadowlarks (*Sturnella magna*) and dickcissels (*Spiza americana*)
500 were more abundant in seed fields.

501 A series of first and second bioenergy cropping scenarios modeled in the 16,000 km²
502 Saginaw River watershed of lower Michigan showed that production of switchgrass on
503 marginal lands and on a combination of marginal and agricultural lands increased EPT richness
504 (i.e., the number of distinct taxa in the insect orders Ephemeroptera, Plecoptera, and Trichoptera)
505 as compared to corn/soybean rotations (Einheuser et al. 2013). An ongoing Oak Ridge National
506 Laboratory analysis of macroinvertebrate data gathered across Tennessee has shown correlation

507 between measurements of EPT richness and several water quality criteria (i.e., total nitrogen,
508 total phosphorus, ammonia, nitrogen dioxide and sediment) within the Ridge and Valley
509 ecoregion that crosses this East Tennessee area (personal communication with L. Baskaran).
510 Thus, we considered it likely that the lower nutrient requirements and lower erosion rates
511 demonstrated by the switchgrass fields will ultimately translate into higher EPT richness.

512 *Greenhouse Gases*

513 Reed (2012) prepared a life cycle inventory of air emissions for switchgrass stand
514 establishment and transportation to a handling facility based on a survey of 12 Vonore-area
515 farmers. He assumed a ten-year growth period (with growth plateauing after year three), an
516 average yield of 14 MT/ha (6.2 tons/acre), and an average transportation distance of 80 km (50
517 miles). Reed's unit of analysis was one ton of switchgrass pellets, but he stated that each ton of
518 pellets was derived from one ton of (dry) switchgrass that had been transported to the
519 pelletization facility. Reed reported CO₂ emissions in kg per ton of switchgrass and divided his
520 results for switchgrass growth and harvest into fossil-based (5.39 kg) and biomass-based (0.073
521 kg) CO₂ emissions. Reed also reported emissions of methane, another potent greenhouse gas, as
522 being 0.106 kg per tons of switchgrass (pellets) produced.

523 Although not required to do so by permit, Genera Energy has calculated its emissions
524 impact from electricity for preprocessing switchgrass as 67.6 MT of CO₂-equivalent and its
525 emissions impact from diesel consumption as an additional 36.2 MT of CO₂ equivalent. The total
526 projected emissions from biomass handling on an annual basis for this case study would
527 therefore be 103.8 MT of CO₂-equivalent.

528 A national-scale life cycle assessment of greenhouse gas (GHG) emissions from five
529 bioenergy feedstocks used to make ethanol indicated that non-irrigated switchgrass produced

530 over a 30-year period can reduce life-cycle GHG emissions by 77-97% relative to petroleum
531 gasoline (Wang et al. 2012). Wang et al. (2012) also reported that land-use change for
532 switchgrass ethanol production results in 1.3 g CO₂ e per MJ of ethanol (grams CO₂ emitted per
533 unit of energy), whereas land-use change for corn ethanol production results in 9.1 g CO₂e per
534 MJ of ethanol. Therefore, we ranked GHG emissions for our no-till switchgrass scenario as
535 being intermediate relative to lower (no) GHG emissions for unmanaged pasture and higher
536 GHG emissions for tilled corn production (Table 5).

537

538 EVALUATION OF SOCIOECONOMIC INDICATORS

539 Socioeconomic sustainability indicator data for the case study were gathered according to
540 the list of 16 indicators in six categories recommended by Dale et al. (2013), with three social
541 categories and three economic categories that can be difficult to disentangle. The social and
542 economic indicator values presented in Table 4 are meant to represent conditions over the five-
543 year period and are based on a combination of empirical data, modeling results, and literature
544 review synthesized through expert opinion. Just like the environmental indicators, the qualitative
545 ratings for each socioeconomic sustainability indicator have been formulated through a modified
546 Delphi approach (Clayton 1997) and are intended to highlight the differences between the three
547 alternative scenarios (Table 1), with special consideration given to observed or expected trends
548 in indicator values measured over several years.

549

Social Well-being

550 We used the U.S. Department of Agriculture's (USDA's) Natural Resources
551 Conservation Service's (NRCS's) Impact Analysis for Planning (IMPLAN) model and the
552 scenario assumptions listed in Table 1 to compare the impacts of growing 2023 ha (5000 acres)

553 of no-till switchgrass, tilled corn, and unmanaged pasture on local income and jobs created.
554 Conducting an analysis by parts, the direct economic impact of growing and harvesting 2023 ha
555 (5000 acres) of no-till switchgrass was estimated at \$2,719,000 with 67 jobs created and the total
556 impact was \$5,205,000 with 96 jobs created. Using the average price for corn and pasture (with
557 forage valued at the average hay price), 2023 ha (5000 acres) of conventional tilled corn had
558 similar economic impacts to switchgrass while 2023 ha (5000 acres) of pastureland, not
559 including the cattle that it supported, had a direct roughage impact valued at \$892,974 and a total
560 economic impact of \$1,564,400 with an estimated 20 jobs created. We were unable to translate
561 the number of agricultural jobs created into a measure of full-time equivalent (FTE) jobs, the
562 recommended measurement unit for the ‘employment’ indicator (Dale et al. 2013). However, we
563 assigned ratings of “more jobs” and “more household income” to the no-till switchgrass scenario
564 because switchgrass is planted and harvested at times of the year when no other local agricultural
565 work is available and can therefore be used to supplement household income.

566 ‘Work days lost due to injury’ is another recommended indicator of social well-being
567 (Dale et al. 2013). Genera Energy, which oversees both the agricultural and preprocessing
568 operations for the Vonore-area switchgrass production, did not have a recordable injury in over
569 1,460 days of operation (as of 4 November 2014). According to the U.S. Bureau of Labor
570 Statistics (www.bls.gov/iif/oshsum.htm), the 2012 recordable injury rate was 5.3 injuries per 100
571 workers for crop production and 5.3 injuries per 100 workers for agricultural support industries
572 (e.g., transportation, equipment maintenance). In 2012, an average (median) of 7 days of work
573 per year was missed due to an agriculture-related injury; the fatality rate was 22.8 per 100,000
574 full-time equivalent agricultural workers. These U.S. national rates apply to all agricultural

575 activities and could not be differentiated between the three alternative scenarios. Therefore, we
576 assigned an intermediate rating of “average work days lost” to all three scenarios.

577 *Social Acceptability*

578 A bioenergy production system cannot be sustained if the local community does not
579 accept it (Dale et al. 2013). The category of social acceptability indicators is, therefore, intended
580 to capture important values that are not explicitly considered in environmental and economic
581 analyses, including aesthetic values, recreational values, cultural values, and public perceptions
582 (Dale et al. 2013). Recommended measurements of social acceptability (Table 4) are
583 particularly relevant to the feedstock production portion of the supply chain (Fig. 1) and include
584 percent favorable opinion, transparency in the form of percent of indicators for which timely and
585 relevant data are reported, effective stakeholder participation in the form of documented
586 responses to concerns and suggestions, and the annual probability of the risk of a catastrophic
587 event. Information was available to assign qualitative sustainability ratings to each of these
588 social acceptability indicators for the switchgrass scenario, and all of these factors were positive.
589 However, it is important to consider that this case study involves a noninvasive native perennial
590 grass without any significant concerns about food security or genetic modification.

591 A direct measurement of the social acceptability of a bioenergy project can be obtained
592 through surveys of public opinion (Dale et al. 2013) as well as through a competitive contract bid
593 process designed to reveal farmer willingness to grow a selected bioenergy crop (Clark et al.
594 2007, Epplin et al. 2007). For this case study, we based our assessment of public opinion of
595 switchgrass production on the lessons learned from 2005 surveys and competitive bids conducted
596 in West Tennessee (Jensen et al. 2007, Qualls et al. 2012), 2009 competitive bids conducted in
597 in East Tennessee (Jensen et al. 2011), results of surveys mailed to Tennessee producers in 2005

598 and to Southeastern producers (12 states, including Tennessee) in 2009 (Qualls et al. 2012), the
599 results of several stakeholder focus groups held after switchgrass production was underway
600 (personal observations by S. Jackson), and a series of face-to-face interviews conducted with
601 East Tennessee farmers to determine their willingness to continue growing switchgrass following
602 the expiration of their contracts (Fox et al. 2010, Velandia et al. 2010).

603 During the DOE-funded 2005 West Tennessee experiment, a mail survey of 3500
604 Tennessee producers was also used to collect information on perceptions of, and willingness to
605 grow, switchgrass. Results indicated that 30% of Tennessee farmers were interested in
606 producing switchgrass (as reported by Qualls et al. 2012). In 2009, a mail survey of randomly
607 selected agricultural producers who reported at least \$10,000 in sales and who operated at least
608 25 acres was conducted across 12 southeastern U.S. states (including Tennessee) with the sample
609 drawn across the states in proportion to the state's agricultural sales (Qualls et al. 2012). A 19%
610 response rate yielded 760 complete surveys suitable for Tobit censored regression analysis
611 (Qualls et al. 2012). The average respondent was 59 years old with a 156 ha farm; 27% of
612 respondents derived at least half of their income from farming and 60% from produced hay
613 (Qualls et al. 2012). Results showed that 67% of southeastern respondents and 55% of
614 Tennessee respondents were willing to produce switchgrass (Qualls et al. 2012). Thus,
615 Tennessee farmer willingness to grow switchgrass seems to have increased from 2005 to 2009
616 (i.e., from 30% to 55%).

617 Southeastern farmers with hay equipment—and especially with idled hay equipment—
618 expressed higher interest in the prospect of growing switchgrass, but, contrary to expectations,
619 neither the amount of idle land possessed by the farmer nor former contracting experience
620 showed any significant correlation with farmer interest (Qualls et al. 2012). Farmers who did not

621 perceive significant erosion problems on their land were about 8% less likely to be interested in
622 growing switchgrass (Qualls et al. 2012). Educational attainment was not a significant factor in
623 farmer interest, but the more strongly the farmer considered himself/herself to be a late adopter
624 of new technologies and crops, the less willing he/she was to convert land to switchgrass (Qualls
625 et al. 2012). Based on the 2009 survey results, which showed that Southeastern farmers were
626 willing to convert an average of 56 ha (or 36% of their total acreage) to switchgrass, it could take
627 as many as 567 individual farmer contracts to establish a commercial-scale biorefinery in the
628 Southeastern U.S. (Qualls et al. 2012).

629 The 2009 mailed survey of southeastern U.S. producers indicated that farmers
630 considering switchgrass production were concerned about potential conflicts with planting and
631 harvest times for other crops, having sufficient capacity to introduce a new crop, and introducing
632 a perennial crop such as switchgrass on leased land, but that they were also motivated by the
633 possibility that switchgrass might lower input use as well as by the possibility of improving
634 national energy security by growing an alternative fuel feedstock (Qualls et al. 2012). Drawing
635 from lessons learned from the 2005 and 2009 switchgrass experiments, Dr. Chris Clark of UTIA
636 summarized the primary Tennessee producer concerns as unfamiliarity with the switchgrass as a
637 crop, opportunity costs involved with converting from an annual to perennial crop, an
638 undeveloped market/industry, and a lengthy establishment period (i.e., three years to attain full
639 yield (personal communication).

640 Three rounds of three-year contracts were offered to East Tennessee farmers in 2007-
641 2009, simultaneous with construction of the Vonore demonstration-scale biorefinery. For all
642 three rounds, the number of applications exceeded the number of awarded contracts. The first
643 two rounds of contracts offered a guaranteed price of \$1112/ha (\$450 per acre) for all three years

644 of production, but the third and final round of contracts (i.e., for the Spring 2010 plantings)
645 incentivized payments after the establishment year so that the farmer received \$618/ha
646 (\$250/acre) + \$44/MT (\$40/ton) in year 2 and \$371/ha (\$150/acre) + \$55/MT (\$50/ton) in year
647 three (presentation by C. Clark of UTIA). Sixteen producers with a total acreage of 293 ha (723
648 acres) across 49 fields were selected for Spring 2008 planting, 35 producers (11 repeat) with 765
649 ha (1890 acres) across 150 fields were selected for Spring 2009 planting, and 39 producers (18
650 repeat) with 1006 ha (2487 acres) across 199 fields were selected for Spring 2010 plantings (data
651 provided by C. Clark of UTIA on 1 July 2014). The high number of repeat farmers indicates
652 both continued willingness to grow switchgrass and the ability to produce a good harvest. Face-
653 to-face interviews with the initial set of Vonore-area switchgrass producers found that 87% of
654 them intended to continuing growing switchgrass after the expiration of their initial three-year
655 contracts (Fox 2010, Velandia *et al.* 2010).

656 Environmental and socioeconomic goals can be achieved more effectively with longer-
657 lasting effects when stakeholders actively participate in the planning and implementation phases
658 of bioenergy projects (Dale *et al.* 2013). Agricultural Extension agents worked with each of the
659 Vonore-area switchgrass producers to ensure an understanding of the needed crop management.
660 Each farmer was required to keep detailed records of management practices used during the
661 experiment. Multiple public meetings and focus groups were conducted to address stakeholder
662 concerns. Thus, this switchgrass-to-ethanol experiment achieved the highest possible
663 stakeholder involvement, and we gave it a “high stakeholder involvement” rating relative to
664 “average stakeholder involvement” in ongoing corn and pasture production (Table 6).

665 Risk of catastrophe is measured as the annual probability of a catastrophic event the last
666 of the recommended indicators of social acceptability (Table 4). Dale *et al.* (2013) define a

667 catastrophic event related to bioenergy production as an event that “occurs suddenly and results
668 in 10 or more human deaths, more than 1000 ha of land or water intensely disturbed, or
669 detectable species extinction or extirpation.” No catastrophic events of this magnitude have
670 occurred during the five-year implementation of the Vonore-area switchgrass experiment.
671 However, smaller magnitude events with potential to disrupt the biofuel supply chain prior to
672 fuel conversion have either already occurred or might be expected within the near term, as
673 evidenced through the insurance premiums paid by the Vonore biomass handling facility. We
674 addressed the likelihood of these smaller system shocks as a measure of risk for our case study.

675 In March 2012, more than 1400 bales of switchgrass were purposely set on fire by two
676 Monroe County residents who claimed to have been “bored” (per local TV news reports
677 available online at www.WBIR.com). Destined for processing at the Biomass Innovation Park in
678 Vonore, the lost bales were estimated to be worth \$35,000 and might have produced more than
679 159,000 (42,000 gallons) of ethanol, or 17% of the biorefinery’s annual operating capacity.
680 Recent fires at the Abengoa facility in Kansas, during which \$2 million-worth of inventory
681 burned, as well as at the DuPont cellulosic biorefinery in Iowa show that fire is a real risk to
682 bioenergy logistics.

683 In addition to considering storage and transportation risks (such as fire) that may occur
684 after harvesting, crop risk ratings are assessed by insurance companies based on a combination
685 of yield risk factors related to weather, pests and disease that may occur prior to harvesting.
686 Relative to the business-as-usual alternatives of hay/pasture or row crop production, pre-harvest
687 risk is high for corn, medium for switchgrass and low for pasture/hay (personal observations by
688 S. Jackson). Post-harvest risk is low to medium for grain material (which is not very
689 combustible), but medium to high for switchgrass and hay due to possibility of combustion

690 resulting from lightning strikes, arson, etc. Conversely, disease/pest risk is low for switchgrass
691 and hay and intermediate for corn (due to the potential for rootworms during the establishment
692 phase). While some disease might be avoided through seed treatment and certification programs,
693 the current lack of a seed certification program is not an issue for biofuel producers that choose
694 to deal only with reputable seed companies (personal observations by S. Jackson).

695 *Resource Conservation*

696 Resource conservation indicators include the depletion of non-renewable energy
697 resources (i.e., the amount of petroleum extracted per year) and the fossil energy return on
698 investment (EROI), or the ratio of the amount of fossil energy inputs to the amount of useful
699 energy output (MJ). A national modeling assessment by Argonne National Laboratory (Wang et
700 al. 2012) calculated that the energy balance for the field to wheels production of ethanol from
701 non-irrigated switchgrass is 21.0 MJ/liter, resulting in an overall EROI of 5.44 relative to a corn
702 ethanol EROI of 1.61 and corn stover ethanol EROI of 4.77. A modeling assessment of a
703 commercial-scale cellulosic biomass supply chain across the Southern U.S. calculated that the
704 net energy ratio (fossil energy inputs to biomass energy delivered) for switchgrass delivered to a
705 conversion facility at a rate of 500,000 bone dry tons per year would be 0.11 (Daystar et al.
706 2014). Our local modeling analysis using IMPLAN indicated that over nearly eight million liters
707 of gasoline would be replaced through local cellulosic ethanol production each year, thereby
708 leading to a net savings of fossil fuel resources.

709 *Energy Security*

710 Energy security is an inherently national issue that is more easily addressed across the
711 entire fuel supply chain than at the feedstock production and logistics steps (Fig. 1). In 2011,
712 nearly half of the petroleum consumed by the U.S. was imported from foreign countries and

713 public opinion polls suggested that Americans regarded this dependence on foreign oil as a threat
714 to national security (Jensen et al. 2012). Results of a 2009 national online survey with 914
715 usable responses representative of the general U.S. population distribution indicated that
716 respondents strongly agreed (i.e., mean answer of 4.13 on a scale of 1 to 5) that reducing foreign
717 oil is important to national security and that they were willing to pay about \$0.032/mile less for
718 E85 for each percentage point of the fuel that came from imports (Jensen et al. 2012). Rural
719 respondents were more willing to pay for import reductions than urban dwellers, and consumers
720 in the Midsouth (which includes Tennessee) were generally more willing to pay for import
721 reductions than those respondents from the eastern seaboard area (Jensen et al. 2012).
722 Willingness to reduce fuel imports through purchases of ethanol was less clear however, possibly
723 due to a general lack of awareness that ethanol is manufactured domestically (Jensen et al. 2012).

724 In 2012, Tennesseans consumed about 1976 L/yr/person (522 gal/yr/person) of gasoline,
725 making transportation fuel the second largest energy-consuming sector for the state, i.e., 28% of
726 the State's total annual energy consumption of 284.3 MBTU (Bansal et al. 2013). This high
727 dependency on gasoline makes Tennessee's citizens vulnerable to price fluctuations and
728 shortages associated with petroleum production; thus, Tennessee's energy security might be
729 improved through transportation fuel diversification with renewable energy options (e.g., ethanol
730 production). If the annual harvest from 2023 ha (5000 acres) of switchgrass were converted to
731 ethanol at a rate of 318 to 355 L/MT (76 to 85 gallons/short ton) and used within the region, over
732 7.6 million L (2 million gallons) of gasoline based on British thermal unit (BTU) content would
733 be replaced by fuel produced within the region. Assuming a bulk price of \$2.80/gallon for
734 gasoline, over \$5.1 - \$5.8 million per year would not leave the region for the purchase of fuel.
735 Thus, energy security would improve under the switchgrass scenario relative to unmanaged

736 pasture. Energy security could also improve under the corn production scenario if a portion of
737 the corn were converted to ethanol.

738 *External Trade*

739 According to the 2012 U.S. Agricultural Census, a total of 232 farmers within the 13
740 counties surrounding Vonore produced a mean corn yield of 7156 kg/ha (114 bushels/acre)
741 across 6952 ha (17,178 acres) from 2007 to 2013. While there is a large demand in the region
742 for corn, largely a result of a corn syrup and corn ethanol industry located in the study region,
743 this area is grain deficit. About one million dollars in grains are exported out of the region
744 (IMPLAN 2010 data). Switchgrass is a lightweight, bulky material that does not currently leave
745 the local area due to the high cost of transportation and current lack of a commercial cellulosic
746 ethanol market. (If the regional cellulosic biofuels industry were to grow, however, switchgrass
747 might eventually be exported out of the local area in pelletized form.) Unmanaged pasture is
748 used for on-farm grazing of cows. Therefore, the corn scenario shows high external trade
749 relative to no external trade for the switchgrass and pasture scenarios.

750 *Profitability*

751 Bansal *et al.* (2013) calculate that the Tennessee production of an average of 18.4 MT/ha
752 (8.23 tons/acre) of switchgrass generates gross revenue of \$739/ha (\$299/acre), and they project
753 a net profit of \$230/ha (\$93/acre) within 25 years as conversion efficiencies increase. Based on a
754 price of \$77/MT at the biorefinery gate, Yu *et al.* (December 18, 2013 presentation by Yu TE, Fu
755 JS, English BC, Larson JA to the US DOE on “Air Quality Impacts of Feedstock Transportation
756 for Cellulosic Biofuel Production: A Case Study in Tennessee”) allocate the total estimated cost
757 of switchgrass as 3% opportunity cost, 19% production cost, 49% harvesting cost, 6% storage
758 cost, and 23% transportation cost.

759 Vonore-area switchgrass received an average of \$78.52/MT, which was lower than the
760 average corn price of \$198.43/MT during the life of the experiment. However, local corn prices
761 can be highly variable due to weather and external market conditions. And, the assumption that
762 unmanaged pasture would be used as cattle forage meant an avoided hay expenditure of
763 \$100.08/MT (Table 1) rather than direct earnings. Therefore, we ranked both switchgrass and
764 corn as having average profitability and unmanaged pasture as having low profitability (Table 7).

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MULTIMETRIC EVALUATION

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Context-specific qualitative ratings expressing high, low and intermediate sustainability
were assigned to each available environmental and socioeconomic sustainability indicator for the
Vonore switchgrass-to-ethanol production system relative to two alternative scenarios (Table 1).
Environmental sustainability indicator ratings for all three agricultural scenarios are presented in
Table 5, social sustainability indicator ratings are presented in Table 6, and economic
sustainability indicator ratings are presented in Table 7.

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The final decisions about which indicators to include/exclude in the MADSS decision
tree as well as the determination of qualitative ratings (“scales”) and aggregation (“utility”)
functions for each hierarchical level of the MADSS were based on combination of empirical
data, modeling results, and literature review synthesized through expert opinion using the
modified Delphi technique described earlier. All of these decisions were specific to our selected
case study and alternative scenarios.

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The sustainability ratings were generally aggregated to the next (higher) level according
to the following decision rules (a.k.a., utility functions):

805 comparison of the 12 environmental and socioeconomic sustainability category ratings generated
806 by MADSS for each of the three scenarios is shown in Figure 4.

807 The no-till switchgrass production system showed high sustainability ratings for all of the
808 environmental categories except for ‘greenhouse gases’ (Fig. 4), which was intermediate due to
809 the large number of truck trips currently required to transport the bulky biomass from the field to
810 the biorefinery. The unmanaged pasture scenario showed intermediate to high sustainability
811 ratings for all of the environmental categories except for ‘productivity’, which was inherently
812 low due to lack of management. The tilled corn scenario showed low to intermediate
813 sustainability ratings for all of the environmental categories due to the intensive management
814 required to make this non-native crop profitable. A rollup of the sustainability category ratings
815 (Table 8) shows that no-till switchgrass and unmanaged pasture both achieved “high
816 environmental sustainability” ratings relative to tilled corn’s “low environmental sustainability”
817 rating.

818 A comparison of the socioeconomic category ratings (Fig. 4) shows that the switchgrass
819 system achieved high sustainability of all three of the social categories and for ‘energy security’
820 but intermediate sustainability for ‘profitability’, and low sustainability for ‘external trade’ (since
821 there is currently no trade mechanism in place for switchgrass or the locally produced cellulosic
822 ethanol). Corn also achieved high ‘energy security’ due to the fact that some of the locally
823 produced corn is used to make ethanol, but its intense management requirements gave it a low
824 ‘resource conservation’ rating and its ‘profitability’ and ‘social acceptability’ were intermediate
825 relative to its high ratings for ‘external trade’ and ‘social wellbeing’. Unmanaged pasture was
826 rated highly for ‘resource conservation’ due to its lack of fossil fuel inputs but rated low to
827 intermediate for the other socioeconomic sustainability categories. Overall, no-till switchgrass

828 showed “high social sustainability” and “intermediate economic sustainability” relative to tilled
829 corn’s “high economic sustainability” and “intermediate social sustainability” ratings and
830 unmanaged pasture’s “low economic sustainability” and “intermediate social sustainability”
831 ratings (Table 8).

832 MADSS sustainability determinations for the three pillars of environmental, social and
833 economic sustainability, as developed with context-specific scaling and utility functions, are
834 summarized in Table 8 and Figure 5. Overall sustainability determinations for each of the three
835 scenarios were based on underlying qualitative ratings for environmental sustainability indicators
836 (Table 5), social sustainability indicators (Table 6), and economic sustainability indicators (Table
837 7), which all contributed equally to the highest level of aggregation within the MADSS. The no-
838 till switchgrass scenario achieved a “high sustainability” rating overall based on its underlying
839 “high environmental” and “high social sustainability” ratings in conjunction with an
840 “intermediate economic sustainability” rating. The unmanaged pasture and tilled corn scenarios
841 each received an “intermediate sustainability” rating due to mixed environmental and economic
842 results in conjunction with “intermediate social sustainability” ratings.

843

844 DISCUSSION AND CONCLUSION

845 This sustainability analysis indicates that dedicated switchgrass production for a local
846 biorefinery is an attractive option for East Tennessee with regard to the majority of
847 environmental and socioeconomic aspects of sustainability (Fig. 4). Although external trade
848 does not yet exist for this switchgrass commodity (causing this indicator category to receive the
849 lowest rating of all of the sustainability categories for this scenario) our economic modeling
850 indicates that switchgrass production can still be beneficial to the counties surrounding the
851 biorefinery in terms of dollars earned and jobs created. Once established, annual harvesting of

852 switchgrass can occur at times of the year when farmers are not typically busy preparing or
853 harvesting other crops. This opportunity to make use of otherwise inactive equipment and
854 laborers is a potential benefit captured only indirectly by our sustainability evaluation
855 framework.

856 At the outset of this analysis, our team’s familiarity with the context of this bioenergy
857 system led us to anticipate that profitability and social acceptance (with its ties to local farmer
858 pride in improving national energy security) would be the most critical sustainability indicators
859 for the feedstock and logistics portions of the Vonore switchgrass-to-ethanol experiment.
860 Although the MADSS showed low price variability and improved energy security for no-till
861 switchgrass production, the overall economic sustainability rating was intermediate (Table 8).
862 This rating was due to the strong influences of intermediate price returns and a lack of external
863 trade (Table 7). Corn production showed a positive economic sustainability rating in spite of its
864 high variability and average returns (Table 7). This result derived largely from corn’s high trade
865 volume coupled with the fact that some of the corn is also used for ethanol production, thereby
866 helping to achieve energy security. Switchgrass did show a higher economic sustainability than
867 unmanaged pasture, which is a predominant agricultural land use in East Tennessee. The
868 switchgrass scenario was the only scenario to show a positive social sustainability rating (Table
869 6), as strongly influenced by high levels of stakeholder involvement unique to this demonstration
870 project owing to its strong leadership by UT Extension Agents, multiple meetings, and surveys.

871 This case study of switchgrass-to-ethanol production in East Tennessee was unique in
872 several other respects. Switchgrass is native to East Tennessee and has greater potential for
873 consistent profit relative to corn production in the region than other areas of the U.S. This was a
874 demonstration project funded by the State of Tennessee. Farmers were awarded contracts at an

875 incentivized rate while the biorefinery was under construction, thereby ensuring an adequate
876 supply of switchgrass by the time the biorefinery came on line (it takes three years for perennial
877 switchgrass to achieve its full yield potential). The UT Extension Agents worked closely with
878 each switchgrass producer to ensure optimal yields, and each producer was required to collect
879 data throughout the duration of the project. Heavy involvement in the project by UT faculty and
880 students led to the production of a variety of datasets and publications that might not be as
881 readily available in other settings. All of these context-specific factors should be considered
882 when comparing the sustainability assessment of this pilot-scale switchgrass-to-ethanol
883 experiment with other bioenergy systems in other settings.

884 Limited data availability from commercial-scale and even pilot-scale cellulosic biofuel
885 production systems currently precludes the collection of data pertaining to all 35 of the
886 recommended indicators of sustainability across each relevant step of the biofuel supply chain
887 (Fig. 1). Despite the fact that we chose to limit our case study analysis to the feedstock
888 production and logistics portions of the supply chain, we lacked sufficient data to conduct a
889 quantitative analysis of sustainability based on the 35 recommended indicators (McBride *et al.*
890 2011, Dale *et al.* 2013). The available datasets varied widely in terms of quality, spatial extent,
891 and length of record, but there was sufficient information to compare sustainability across all 12
892 of the recommended categories of indicators. It is important to acknowledge the wide range of
893 spatial extents covered by this analysis, which included everything from point source data related
894 to the biomass processing facility, to field scale analysis of soil quality and fertilizer
895 management regimes as well as harvesting operations, to catchment- and watershed-level
896 examination of sediment and nutrient and herbicide runoff, to the eleven-county road network
897 traversed by diesel trucks emitting air pollutants as they haul biomass to the biorefinery, to the

898 regional scale trade volumes, to national -level fuel price volatility. In spite of these
899 complicating factors, the use of available datasets (both empirical and modeling based) in
900 combination with local expert knowledge and literature review enabled us to assign qualitative
901 ratings to nearly all of the indicators for aggregation with the hierarchical decision tree
902 framework. Thus, this case study demonstrates that incomplete information does not preclude
903 holistic assessment of a bioenergy system's sustainability.

904 Sustainability assessments will benefit from indicator measurements repeated over time,
905 and we recommend the periodic incorporation of newly acquired data into sustainability
906 evaluation frameworks such as the one presented here as well as the into management processes.
907 Through the process of adaptive management, i.e., the viewing of policies and system
908 interventions as experiments that need to be continuously monitored, updated and adjusted
909 (Groot and Rossing 2011), more complete understanding of bioenergy production systems will
910 be gained over time and it will become possible to assign meaningful targets and weightings to
911 the proposed set of environmental and socioeconomic sustainability indicators. Ultimately,
912 sustainability assessments of a variety of bioenergy feedstocks in diverse settings will be
913 necessary for the development of sound best management practices that sufficiently address the
914 multiple and sometimes competing demands of stakeholders.

915

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932

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1074 bioenergy, annual corn and uncultivated systems in southern Quebec. *Agriculture,*
1075 *Ecosystems & Environment* 86: 135-144.

1076 TABLE 1. Three scenarios used to evaluate the sustainability of an East Tennessee dedicated
 1077 switchgrass-to-ethanol production system. The 2023 ha (5000 acres) of production were
 1078 scattered across the eleven-county area depicted in Fig. 2.

Parameter	No-Till Switchgrass	Tilled Corn	Unmanaged Pasture
Total Production Area	2023 ha (5000 acres)	2023 ha (5000 acres)	2023 ha (5000 acres)
Timespan of Production	5 years	5 years	5 years
Time of planting	Establish once in spring; no replanting required for at least 10 years	Plant annually	Already established
Tillage Type	No-till method with a drill is preferred for initial establishment	Planted conventionally into a prepared seedbed	No need for replanting
Harvesting equipment	Conventional hay equipment	Combine	Harvest by cows with a carrying capacity of 0.61 ha (1.5 acres) per cow
Harvest Frequency	Once per year (after November 1 st or the first killing frost)	Once a year (October)	Continuous
Storage	Round bale tarped	Trucked off farm	None
Herbicide Application	1-3 applications of glyphosate herbicide prior to planting (with more applications required for land under conversion from pasture/hay); no further treatment required after establishment. Reed (2012) found that Vonore farmers applied an average of 0.045 kg (0.10 lbs) of herbicide per ton of switchgrass produced.	Annual application of glyphosate herbicide	No herbicide used

Parameter	No-Till Switchgrass	Tilled Corn	Unmanaged Pasture
Fertilizer Application	For soil OP rate of “low,” annual (Spring) application is 44 kg/ha (40 lbs/acre) of phosphate (P ₂ O ₅). No P is applied if soil P rating is ‘medium’ or ‘high.’ If soil potassium (K) test is ‘low,’ 88 kg/ha (80 lbs/acre) of potash (K ₂ O) is applied. No K is applied if soil K rating is ‘medium’ or ‘high. After the first year, an annual (Spring) application of 66 kg/ha (60 lbs/acre) of nitrogen is suggested (for too much weed competition ensues if it is added during the establishment year). Lime is only added if the soil pH is less than 5.0.	Typical annual application includes 330 kg/ha (300 lbs/acre) of ammonium nitrate (33.5% N), 220 kg/ha (200 lbs/acre) of ‘10-30-30’ and 1100 kg/ha (1000 lbs/acre) of lime.	No fertilizer used
Typical Yield	4.5 MT/ha (2 tons/acre) in Year 1, 11 MT/ha (5 tons/acre) in Year 2, and 13-18 MT/ha (6-8 tons/acre) in Years 3-5	7187 kg/ha (114.5 bushels/acre) of corn averaged over 2007-2013	Pasture Roughage = 4.7 MT/ha (2.1 tons/acre) estimated as mixed hay ³
Price information	Estimated price Actual Contract Price of \$1112/ha (\$450/acre). Estimated Delivered Price of \$78.52/MT (\$71.23/ton) assuming \$3.58/MT (\$3.25/ton) storage cost	Estimated price East TN average for 2007-2013 = \$5.04/bushel	Estimated pasture price assumed to equal hay price East TN average for 2007-2013 = \$90.79/ton
Final Destination	189 million L/year (50 million gallon/year) Biorefinery within a one-hour’s drive with conversion rate of 18 MT per liter (76 tons per gallon) of ethanol produced	Multiple uses including silage for animal feed, corn syrup, direct human consumption, and ethanol production	On-site cattle roughage

1080 TABLE 2. Average annual corn grain production for the Vonore, Tennessee area (Fig. 2)
 1081 compared to the U.S. national average. These U.S. Department of Agriculture (USDA) census
 1082 data were obtained from the USDA National Agricultural Statistics Service at
 1083 <http://quickstats.nass.usda.gov/> in the reported units of bushels per acre. Each bu/acre of corn
 1084 was converted to 62.77 kg/ha of corn per Iowa State University's conversion factors
 1085 (<http://www.extension.iastate.edu/agdm/wholefarm/html/c6-80.html>). The 11 Tennessee
 1086 counties included in the Vonore-area averages were Anderson, Blount, Bradley, Hamilton,
 1087 Loudon, McMinn, Meigs, Monroe Polk, Rhea, and Roane.

Year of Census	Vonore-area average corn grain yield		U.S. national average corn grain yield		Percent difference in regional versus national average annual corn grain yield
	bu/acre	kg/acre	bu/acre	kg/ha	
1997	72.5	4,549	126.7	7,953	43%
2002	87.9	5,517	129.3	8,116	32%
2007	76.1	4,777	150.7	9,459	50%
2012	76.9	4,824	123.1	7,727	38%

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1089 TABLE 3. Environmental sustainability indicators [19 indicators in 6 categories based on
 1090 McBride et al. (2011)] evaluated for the feedstock and logistics portions of an East Tennessee
 1091 switchgrass-to-ethanol demonstration-scale production system. Sources and assumptions used to
 1092 generate case-study indicator values are discussed within the text. The qualitative ratings were
 1093 used to assess the indicator attributes within the multi-attribute decision support system
 1094 (MADSS) developed for comparing no-till switchgrass production to alternative scenarios of
 1095 tilled corn and unmanaged pasture. The shaded qualitative ratings were those assigned to the no-
 1096 till switchgrass scenario within the MADSS. ‘N/A’ means that the rating was not an available
 1097 option.

Sustainability Indicator Category	Recommended Social Sustainability Indicator	Case Study Indicator Information	Potential Sustainability Ratings		
			Low	Inter-mediate	High
Soil quality	Total organic carbon (TOC) in Mg/ha	38 Mg/ha at depth of 15-20 cm (6-8 in.) after 3 years of production (n =120) with increasing trend	decreasing soil TOC over years	no change in soil TOC	increasing soil TOC over years
	Total nitrogen (N) in Mg/ha	No information available	N/A	N/A	N/A
	Extractable phosphorus (P) in Mg/ha	0 to 0.06 Mg/ha at depth of 15-20 cm (6-8 in.) averaged over 3 years (n=120)	additions of P exceed removal rate	P applied at removal rate	no P applied to soil
	Bulk density in g/cm ³	1.2 g/cm ³ at depth of 15-30 cm (6-12 in.) prior to 2008 plantings (n = 220)	low bulk density OR high bulk density	non-restrictive bulk density	N/A

Water quality & quantity	Nitrate concentration in streams in mg/L and as export in kg/ha/year	Export of 0.36 kg/ha/yr measured at Thompson farm; 0.15 mg/L modeled in Lenoir City catchment	increasing nitrate concentrations/export over years	no change in nitrate concentration	decreasing nitrate concentrations/export over years
	Total phosphorus (P) concentration in streams as mg/L and as export in kg/ha/year	Export of 0.13 kg/ha/yr measured at Thompson farm; 0.11 mg/L modeled in Lenoir City catchment	increasing P concentrations/export	no change in P concentrations/export	decreasing P concentrations/export
	Suspended sediment concentration in streams as mg/L and as export in kg/ha/year	Export of 0.86 kg/ha/year measured at Thompson farm; 66 mg/L modeled in Lenoir City catchment	increasing sediment concentrations	no change in sediment concentrations	decreasing sediment concentrations
	Herbicide concentration in streams as mg/L and export in kg/ha/year	~1406 kg (one-time total) of glyphosate applied to 2023 ha of production spread across an 11-county area	multiple herbicide applications	herbicide applied during establishment only	no herbicide applications
	Peak storm flow in L/s	6769 L/s measured at Notchy Creek; extremely low C factor measured at Thompson farm	increased potential for flash flooding	expected storm runoff behavior	improved capacity to absorb excess water
	Minimum base flow in L/s	203 L/s measured at Notchy Creek	decreasing base flow	no change in baseflow	increasing baseflow

	Consumptive water use (incorporates base flow) as m ³ /ha/day	No irrigation used; highly efficient plant photosynthesis and transpiration by Alamo switchgrass	inefficient water use	normal water use	highly efficient water use
Air quality	Tropospheric ozone in ppb	Reduced use of heavy field equipment for perennial crop	higher ozone emissions	average ozone emissions	lower ozone emissions
	Carbon monoxide in ppm	Reduced use of heavy field equipment for perennial crop	higher CO emissions	average CO emissions	lower CO emissions
	Total particulate matter less than 2.5 m diameter (PM _{2.5}) in µg/m ³	0.209 MT/year (combined field operations, transportation and handling)	higher PM emissions	average PM emissions	lower PM emissions
	Total particulate matter less than 10 m diameter (PM ₁₀) in µg/m ³	0.037 MT/year (combined field operations, transportation and handling)			
Productivity	Aboveground net primary productivity (ANPP)/yield in g C/m ² /year	394.5 g C/m ² /year for mature switchgrass with a yield of 13-18 MT/ha (6-8 tons/acre) per year	low productivity	average productivity	high productivity
Biodiversity	Presence of taxa of special concern	Observed increase in quail	less biodiversity	some biodiversity	more biodiversity
	Habitat area of taxa of special concern in ha	No information available			

Greenhouse gases (GHGs)	CO ₂ equivalent (CO ₂ and N ₂ O) in kg Ceq/GJ emissions	334.65 tons/year CO ₂ emissions (178.75 tons from growth and harvesting operations, 103.7 tons from electricity and diesel used by Genera's handling facility, and 52.2 tons from transportation logistics)	more GHG emissions	some GHG emissions	fewer GHG emissions
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1099 TABLE 4. Social and economic sustainability indicators [16 indicators in six categories based on
 1100 Dale et al. (2013)] evaluated for the feedstock and logistics portions of an East Tennessee
 1101 switchgrass-to-ethanol demonstration-scale production system. Sources and assumptions used to
 1102 generate case-study indicator values are discussed within the text. The qualitative ratings were
 1103 used to assess the indicator attribute within the multi-attribute decision support system (MADSS)
 1104 developed for comparing no-till switchgrass production to alternative scenarios of tilled corn and
 1105 unmanaged pasture. The shaded qualitative ratings were those assigned to the no-till switchgrass
 1106 scenario within the MADSS. ‘N/A’ means that the rating was not an available option.

Sustainability Indicator Category	Recommended Social Sustainability Indicator	Case Study Indicator Information	Potential Sustainability Ratings		
			Low	Inter-mediate	High
Social well-being	Employment as # of FTE jobs	Creation of 67-96 jobs within the 13 counties surrounding the biorefinery	fewer jobs	no change in jobs	more jobs
	Household income as \$/day	Additional income since November harvest occurs at a time when there is no other local agricultural work available	less household income	some household income	more household income
	Work days lost due to injury as average # work days lost/worker/year	Genera has recorded 0 incidents for switchgrass harvesting and preprocessing operations for over 1325 days	increase in work days lost	average work days lost	decrease in work days lost
	Food security as % change in food price volatility	0% change	increasing food price volatility	no noticeable change in food price	decreasing food price volatility

				volatility	
Resource conservation	Depletion of non-renewable energy resources as amount of petroleum extracted per year (MT)	Over 2 million gallons of gasoline replaced by local ethanol (annually), keeping \$5.1-\$5.8M in the region	net increase in fossil fuel consumption	N/A	net decrease in fossil fuel consumption
	Fossil Energy Return on Investment (fossil EROI) as ratio of amount of fossil energy inputs to amount of useful energy output (MJ) (adjusted for energy quality)	EROI = 5.44 (per Wang's 2012 national assessment)			
Social acceptability	Public opinion as percent favorable opinion	55% of TN farmers responded favorably in 2009 to growing switchgrass & 87% of Vonore switchgrass producers were willing to continue in 2010	negative public opinion	neutral public opinion	positive public opinion
	Transparency as percent of indicators for which timely and relevant performance data are reported	Stakeholder participation in this experiment was 100% since all switchgrass producers were required to meet with Extension agents and there were a variety of	low stakeholder engagement	average stakeholder involvement	high stakeholder engagement
	Effective stakeholder participation as percent of documented responses				

	addressing stakeholder concerns and suggestions (reported on an annual basis)	surveys, public meetings and focus groups			
	Risk of catastrophe as annual probability of catastrophic event	1 arson event in 5 years that affected 22% of biorefinery's annual production capacity (i.e., 56,000 gallons lost)	increased risk	average risk	reduced risk
Energy security	Energy security premium in \$/gal of biofuel	Domestic production increases U.S. energy security	high energy security premium	neutral energy security premium	low energy security premium
	Fuel price volatility as standard deviation of monthly percent price changes over one year	Local production decreases fuel price fluctuation	increased fuel price volatility	no change in fuel price volatility	decreased fuel price volatility
External trade	Terms of trade as price of exports/price of imports	\$0	no external trade	some external trade	high external trade
	Trade volume in dollars (net exports or balance of payments)	\$0			
Profitability	Return on investment (ROI) as a percent based on net investment/initial investment	Direct economic impact of \$2,719,000 and total economic impact of \$5,205,000; net profit of \$230/ha within 25 years (Bansal et al. 2013)	low returns	average returns	high returns
	Net present value (NPV) in dollars (present value of benefits minus present value of costs)				

	Profit variability [note that this indicator was not included in the list of socioeconomic indicators proposed by Dale et al. (2013)]	Switchgrass yields and prices were unaffected by weather events, pests, or external market conditions	highly variable profit	N/A	low profit variability
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1107

1108 TABLE 5. Environmental sustainability evaluation of three alternative agricultural scenarios for
 1109 East Tennessee based on a combination of empirical data, modeling results and literature
 1110 synthesized through expert opinion. Bolding and italics of qualitative attribute ratings indicates
 1111 *high sustainability*, *low sustainability*, and intermediate sustainability.

	No-Till Switchgrass Scenario	Unmanaged Pasture Scenario	Tilled Corn Scenario
ENVIRONMENTAL SUSTAINABILITY	<i>High</i>	<i>High</i>	Low
└─Environmental Outcomes	<i>improved environmental outcome(s)</i>	mixed environmental outcomes	negative environmental outcome(s)
└─Biodiversity	<i>more biodiversity</i>	some biodiversity	less biodiversity
└─Productivity	<i>high productivity</i>	low productivity	average productivity
└─Greenhouse Gases	some GHG emissions	<i>fewer GHG emissions</i>	more GHG emissions
└─Environmental Quality	<i>improving aspect(s) of environmental quality</i>	<i>improving aspect(s) of environmental quality</i>	declining aspect(s) of environmental quality
└─Soil Quality	<i>improving soil quality</i>	<i>improving soil quality</i>	declining soil quality
└─Soil Carbon	<i>increasing soil TOC</i>	no change in soil TOC	decreasing soil TOC
└─Phosphorus.	P applied at removal rate	<i>no P applied to soil</i>	additions of P exceed removal rate
└─Soil Bulk Density	nonrestrictive bulk density	nonrestrictive bulk density	nonrestrictive bulk density
└─Hydrology	<i>improving hydrologic conditions</i>	<i>improving hydrologic conditions</i>	declining hydrologic conditions
└─Water Quality	<i>increasing water quality</i>	<i>increasing water quality</i>	decreasing water quality
└─Nutrients	<i>decreasing nutrient concentrations</i>	no change in nutrient concentrations	increasing nutrient concentrations
└─Nitrate	<i>decreasing nitrate concentrations/ export</i>	no change in nitrate concentration	increasing nitrate concentrations/ export
└─Phosphorus	<i>decreasing P concentrations/ export</i>	no change in P concentrations/ export	increasing P concentrations/ export
└─Sediment	<i>decreasing sediment concentrations</i>	no change in sediment concentrations	increasing sediment concentrations

└─ <i>Herbicide</i>	herbicide applied during establishment only	<i>no herbicide applications</i>	frequent herbicide applications
└─Water Availability	<i>increasing water availability</i>	no change in water availability	no change in water availability
└─ <i>Base Flow</i>	no change in baseflow	no change in baseflow	no change in baseflow
└─ <i>Consumptive Use</i>	<i>highly efficient water use</i>	normal water use	normal water use
└─Storm Flow	<i>improved capacity to absorb excess water</i>	expected storm runoff behavior	expected storm runoff behavior
└─ Air Quality	<i>higher air quality</i>	<i>higher air quality</i>	average air quality
└─Ozone	<i>lower ozone emissions</i>	<i>lower ozone emissions</i>	average ozone emissions
└─Carbon Monoxide	<i>lower CO emissions</i>	<i>lower CO emissions</i>	average CO emissions
└─Particulate Matter	<i>lower PM emissions</i>	<i>lower PM emissions</i>	average PM emissions

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1115 TABLE 6. Social sustainability evaluation of three agricultural scenarios for East Tennessee
 1116 based on a combination of empirical data, modeling results and literature synthesized through
 1117 expert opinion. Bolding and italics of qualitative attribute ratings indicates *high sustainability*,
 1118 **low sustainability**, and intermediate sustainability.

	No-Till Switchgrass Scenario	Unmanaged Pasture Scenario	Tilled Corn Scenario
SOCIAL SUSTAINABILITY	<i>High</i>	Intermediate	Intermediate
└─ Social Well-being	<i>improved social well-being</i>	decreased social well-being	<i>improved social well-being</i>
└─Livelihood	<i>improved livelihoods</i>	decreased livelihoods	no change in livelihood
└─ <i>Employment</i>	<i>more jobs</i>	fewer jobs	no change in # of jobs
└─ <i>Household Income</i>	<i>more household income</i>	some household income	some household income
└─Work Days Lost	average work days lost	average work days lost	average work days lost
└─Food Security	no noticeable change in food volatility	no noticeable change in food volatility	<i>decreasing food volatility</i>
└─ Resource Conservation	<i>net decrease in fossil fuel consumption</i>	<i>net decrease in fossil fuel consumption</i>	net increase in fossil fuel consumption
└─ Social Acceptability	<i>high social acceptability</i>	neutral social acceptability	neutral social acceptability
└─Public Opinion	<i>positive public opinion</i>	neutral public opinion	neutral public opinion
└─Information Sharing	<i>high stakeholder engagement</i>	average stakeholder involvement	average stakeholder involvement
└─Risk of Catastrophe	<i>reduced risk</i>	average risk	average risk

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1120 TABLE 7. Economic sustainability evaluation of three agricultural scenarios for East Tennessee
 1121 based on a combination of empirical data, modeling results and literature synthesized through
 1122 expert opinion. Bolding and italics of qualitative attribute ratings indicates *high sustainability*,
 1123 **low sustainability**, and intermediate sustainability.

	No-Till Switchgrass Scenario	Unmanaged Pasture Scenario	Tilled Corn Scenario
ECONOMIC SUSTAINABILITY	Intermediate	Low	<i>High</i>
└─Energy Security	<i>improved energy security</i>	no change in energy security	<i>improved energy security</i>
└─Energy Security Premium	<i>low energy security premium</i>	neutral energy security premium	<i>low energy security premium</i>
└─Fuel Price Volatility	<i>decreased fuel price volatility</i>	no change in fuel price volatility	<i>decreased fuel price volatility</i>
└─Profitability	average profitability	mixed profitability measures	mixed profitability measures
└─ROI & NPV	average returns	low returns	average returns
└─Variability	<i>low variability</i>	<i>low variability</i>	highly variable
└─External Trade	no external trade	no external trade	<i>high external trade</i>

1124

1125 TABLE 8. Results of a multi-attribute decision support system (MADSS) sustainability
 1126 evaluation of three alternative agricultural scenarios for East Tennessee (Table 1). The
 1127 underlying qualitative sustainability ratings are based on a combination of empirical data,
 1128 modeling results and literature synthesized through expert opinion.

	No-Till Switchgrass Scenario	Unmanaged Pasture Scenario	Tilled Corn Scenario
Overall Sustainability	High	Intermediate	Intermediate
Environmental Sustainability	High	High	Low
Economic Sustainability	Intermediate	Low	High
Social Sustainability	High	Intermediate	Intermediate

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FIGURE LEGENDS

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FIG. 1. Applicability of environmental, economic and social sustainability indicator categories across the biofuel supply chain (Dale et al. 2013, Efroymsen et al. 2013). For the East Tennessee switchgrass-to-ethanol case study, all 12 categories of indicator data were assessed for the feedstock production and feedstock logistics steps of the biofuel supply chain.

FIG. 2. (a) Fuelshed location of Vonore switchgrass experiment in East Tennessee, which included Tennessee farms within 80 km (50 miles), i.e., approximately a one-hour's drive, of the Vonore demonstration-scale biorefinery. The State of Tennessee is located in the southeastern United States. (b) Distribution of the 2064 ha (5100 acres) of switchgrass throughout 11 East Tennessee counties at the peak of production in 2010.

FIG. 3. Aggregation hierarchy of 12 categories of sustainability indicators within a Multi Attribute Decision Support System (MADSS) model constructed to evaluate the overall progress toward sustainability of a bioenergy system. The “sustainability” determination for the field-to-biorefinery gate portion of this East Tennessee switchgrass-to-ethanol experiment was based on a combination of environmental, economic and social indicators of bioenergy sustainability identified by derived from McBride et al. (2011) and Dale et al. (2013).

FIG. 4. Ratings of six environmental and six socioeconomic sustainability categories for no-till switchgrass relative to alternative scenarios of tilled corn production and unmanaged pasture. The center points of the hexagons represent lowest possible sustainability ratings, and the outer edges of the hexagons represent highest possible ratings. Each category value represents an aggregation of individual sustainability indicator values.

1154

1155 FIG. 5. Relative contributions of the three sustainability “pillars” to the overall sustainability
1156 determination for no-till switchgrass (high sustainability) relative to alternative scenarios of tilled
1157 corn production (intermediate sustainability), and unmanaged pasture (intermediate
1158 sustainability). The center point of each triangle represents the lowest possible rating, and the
1159 outer edges represent the highest possible rating for the three scenarios.

Figure 1

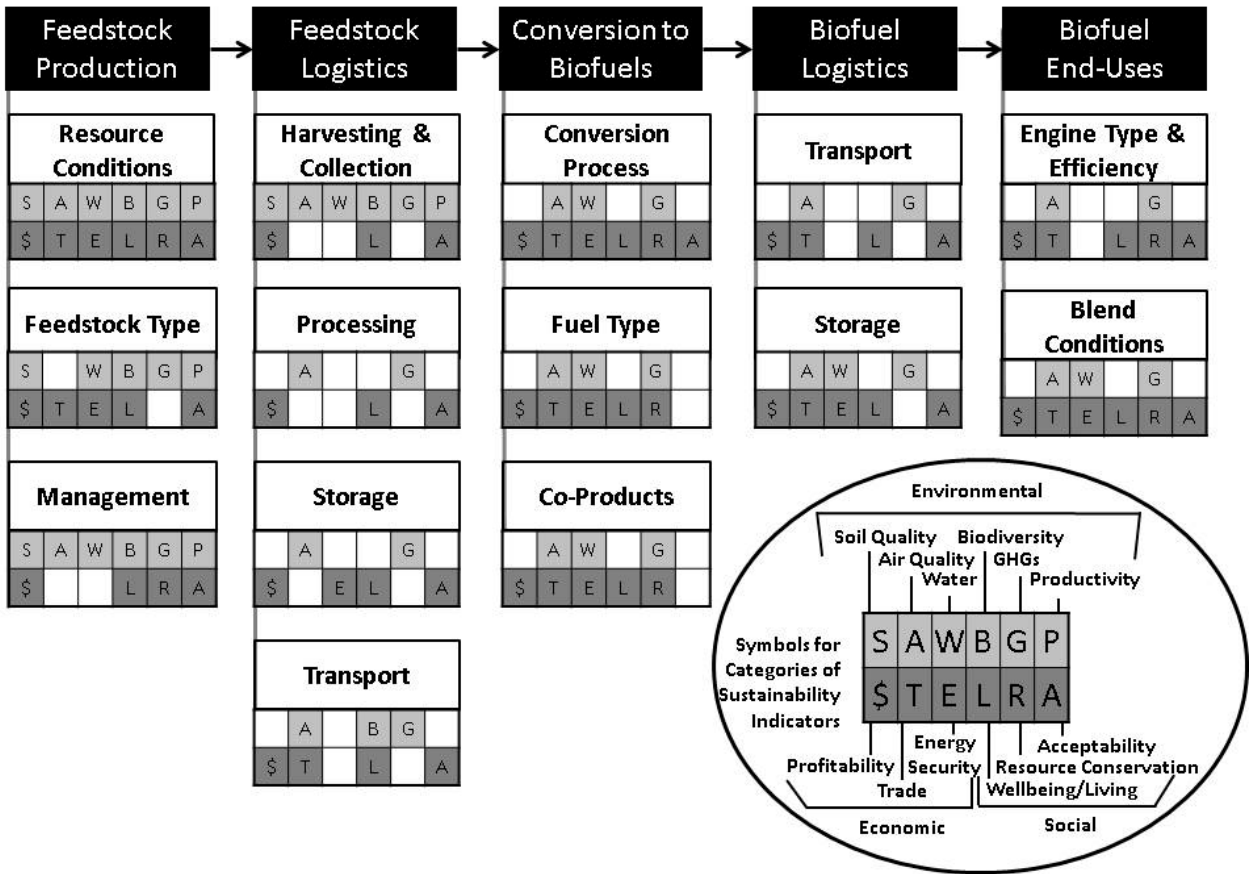


Figure 2

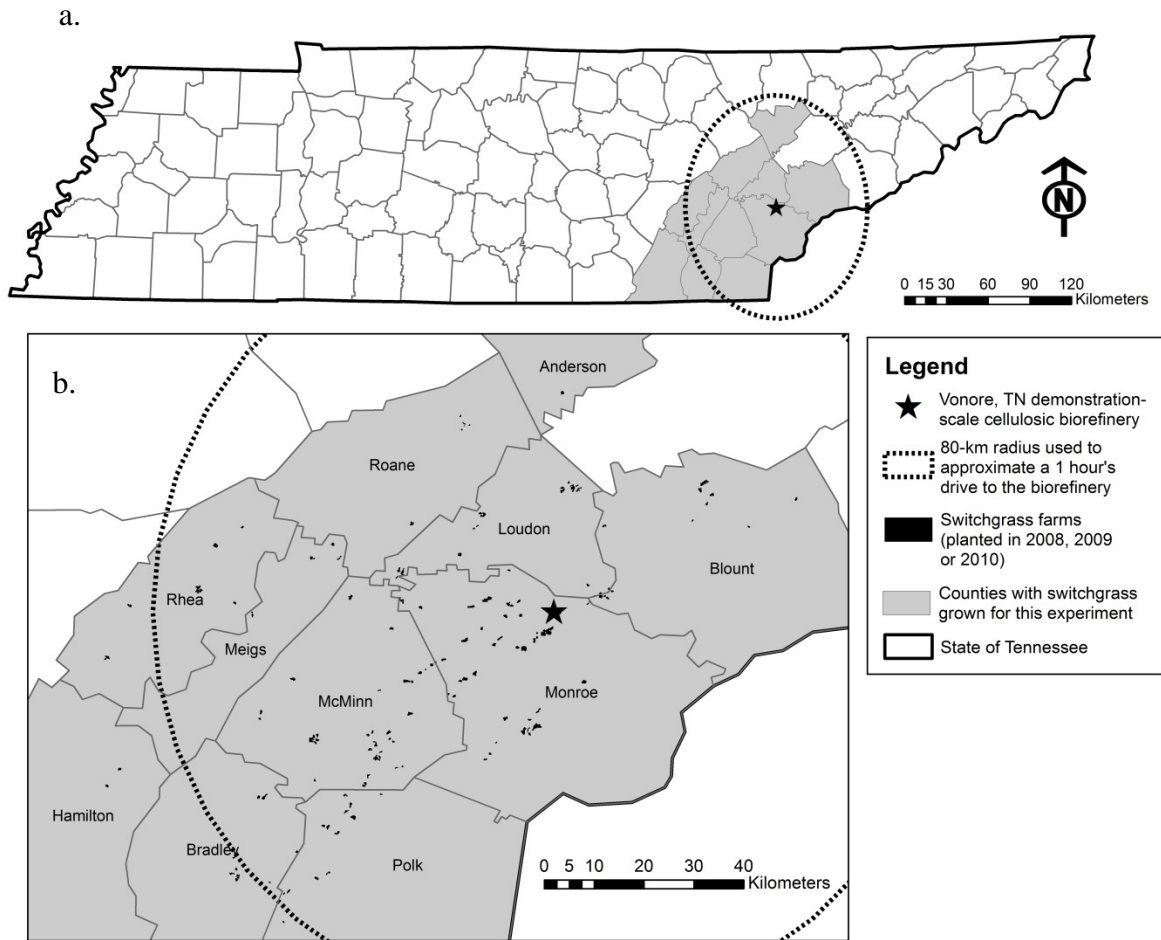


Figure 3

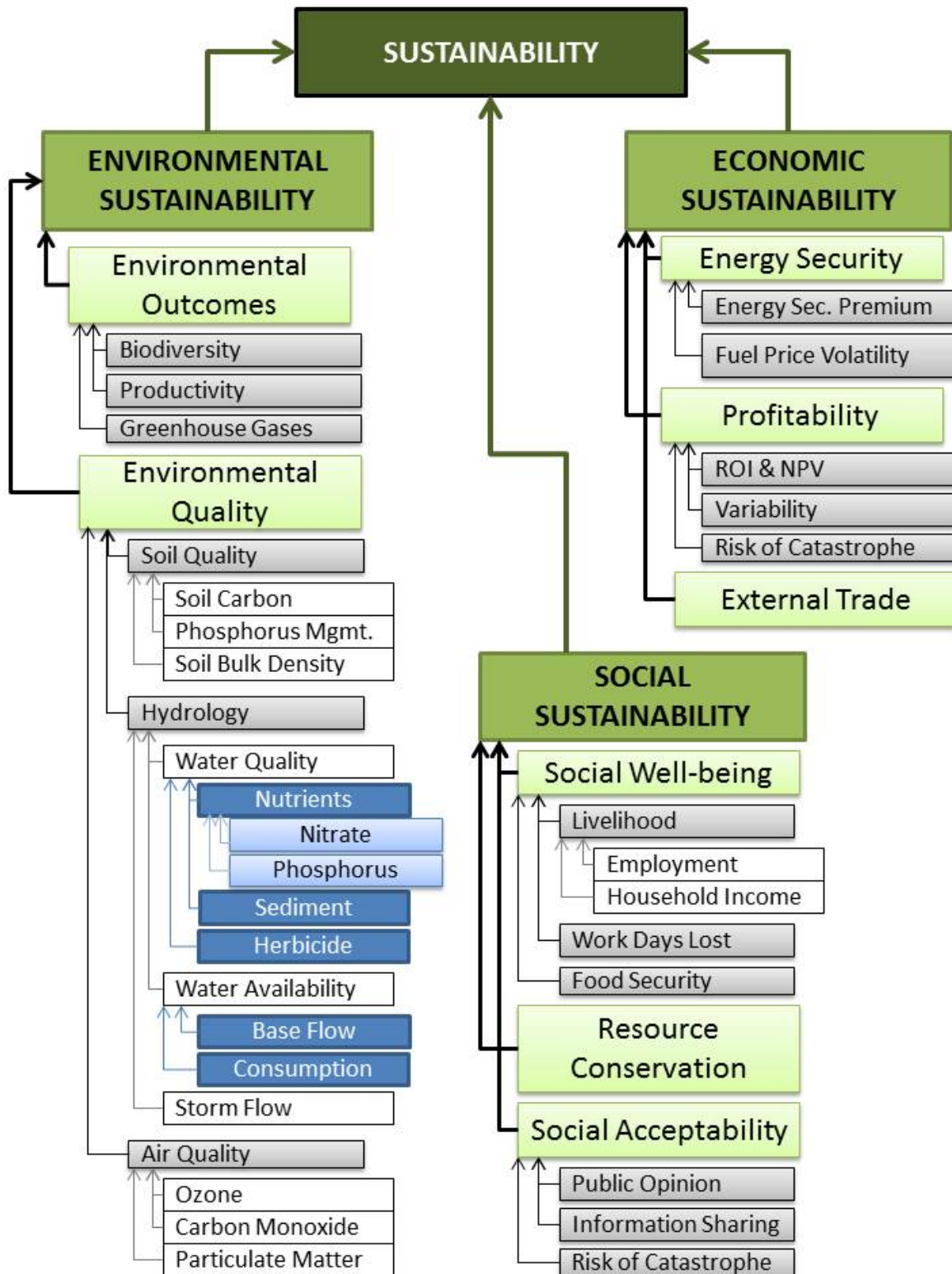


Figure 4

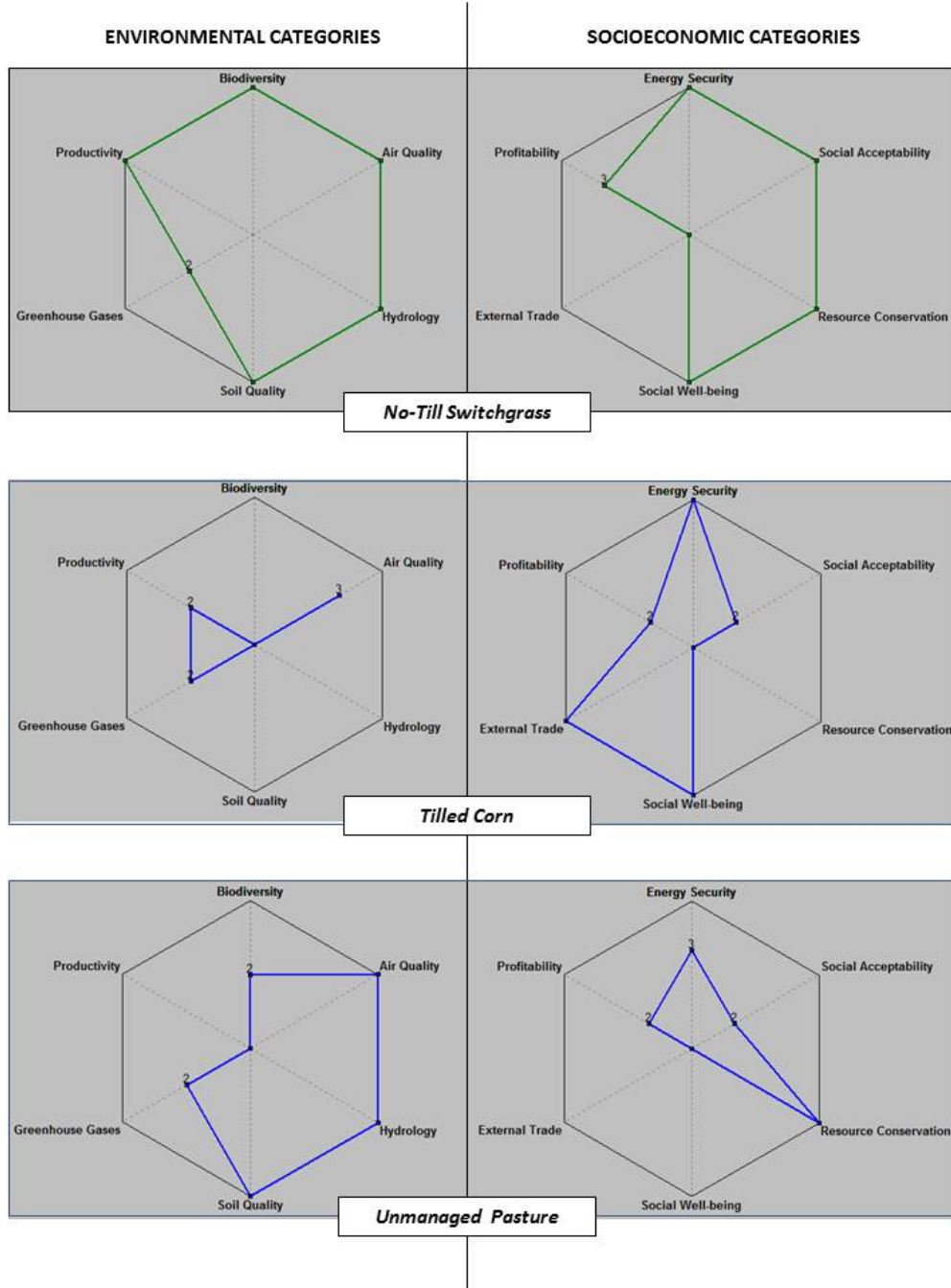
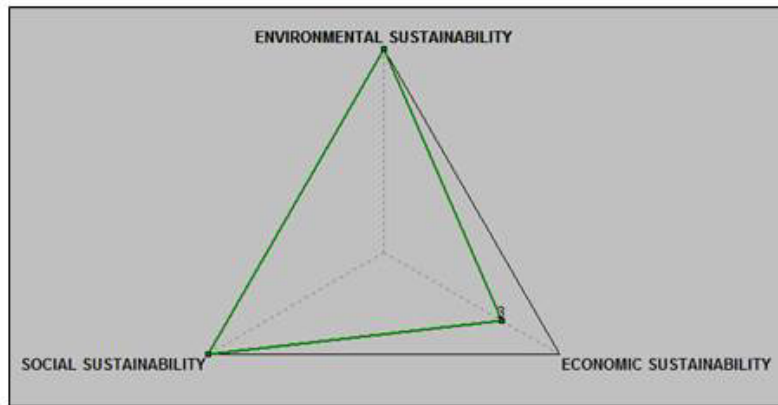
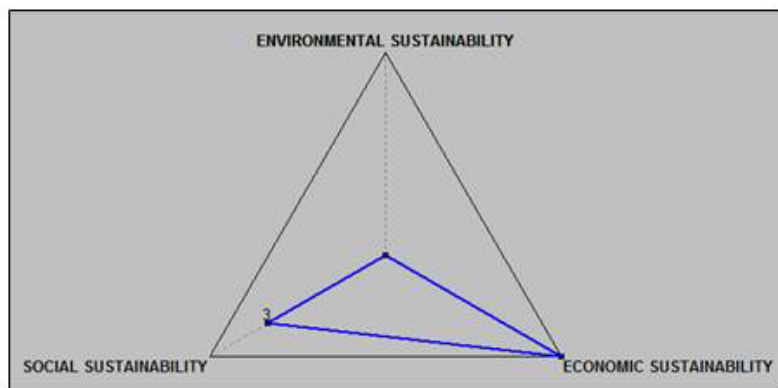


Figure 5

No-Till Switchgrass



Tilled Corn



Unmanaged Pasture

